

**SPECIAL ASSEMBLY MEETING
THE CITY AND BOROUGH OF JUNEAU, ALASKA**

June 3, 2020 6:00 PM

Zoom Webinar & FB Live Stream

Meeting No. 2020-30. This meeting will be by video and telephonic participation only. To join the webinar click on or paste this URL into your browser.
<https://juneau.zoom.us/j/97902433247>. To participate telephonically call: 1-346-248-7799 and enter Webinar ID: 979 0243 3247. The meeting will be broadcast on CBJ Facebook page at <https://www.facebook.com/cbjuneau/>

I. CALL TO ORDER / ROLL CALL

II. APPROVAL OF AGENDA

III. AGENDA TOPICS

A. PUBLIC HEARING: Emergency Ordinance 2020-27 An Emergency Ordinance Ordering People to Quarantine When Travelling into the City and Borough of Juneau from Another State or Country.

This Ordinance which would enact a local 14 day quarantine was introduced and set for public hearing because the Assembly did not know what the Governor would do to update Health Mandate 10, which was set to expire June 2, 2020. On Friday night, May 29, the Governor announced that he would extend Health Mandate 10 until Friday June 5th and that he would issue guidance documents by June 1 on new protocols which would rely on a level of testing in lieu of quarantine. Health Mandate #10, updated on June 1 is included in this packet and is scheduled to expire on June 5th at 11:59p.m. When they do become available, additional guidance documents are anticipated to be posted on the state's website at <https://covid19.alaska.gov/health-mandates/>.

The Assembly considered this ordinance at a special meeting on June 1, 2020 and took public testimony and continued this ordinance to the June 3, 2020 Special Assembly meeting for additional review and action.

As this is a policy matter the City Manager has no recommendation.

IV. PUBLIC PARTICIPATION ON NON-AGENDA ITEMS

V. ADJOURNMENT

ADA accommodations available upon request: Please contact the Clerk's office 36 hours prior to any meeting so arrangements can be made for closed captioning or sign language interpreter services depending on the meeting format. The Clerk's office telephone number is 586-5278, TDD 586-5351, e-mail: city.clerk@juneau.org

**ASSEMBLY AGENDA/MANAGER'S REPORT
THE CITY AND BOROUGH OF JUNEAU, ALASKA**

PUBLIC HEARING: Emergency Ordinance 2020-27 An Emergency Ordinance Ordering People to Quarantine When Travelling into the City and Borough of Juneau from Another State or Country.

MANAGER'S REPORT:

This Ordinance which would enact a local 14 day quarantine was introduced and set for public hearing because the Assembly did not know what the Governor would do to update Health Mandate 10, which was set to expire June 2, 2020. On Friday night, May 29, the Governor announced that he would extend Health Mandate 10 until Friday June 5th and that he would issue guidance documents by June 1 on new protocols which would rely on a level of testing in lieu of quarantine. Health Mandate #10, updated on June 1 is included in this packet and is scheduled to expire on June 5th at 11:59p.m. When they do become available, additional guidance documents are anticipated to be posted on the state's website at <https://covid19.alaska.gov/health-mandates/>.

The Assembly considered this ordinance at a special meeting on June 1, 2020 and took public testimony and continued this ordinance to the June 3, 2020 Special Assembly meeting for additional review and action.

RECOMMENDATION:

As this is a policy matter the City Manager has no recommendation.

ATTACHMENTS:

	Description	Upload Date	Type
□	2020-27	5/31/2020	Ordinance
□	2020-27 Att A	5/31/2020	Exhibit
□	2020-27 Att B	5/31/2020	Exhibit
□	2020-27 Declaration	5/31/2020	Exhibit
□	State of Alaska COVID-19 Health Mandate 10 - Updated June 1, 2020	6/2/2020	Exhibit

Presented by: Assembly
Presented: 6/1/2020
Drafted by: R. Palmer III

ORDINANCE OF THE CITY AND BOROUGH OF JUNEAU, ALASKA

Emergency Serial No. 2020-27

An Emergency Ordinance Ordering People to Quarantine When Travelling into the City and Borough of Juneau from Another State or Country.

WHEREAS, CBJ Charter 5.4(a) provides the Assembly may adopt an emergency ordinance to meet a public emergency by an affirmative vote of at least six assemblymembers; and

WHEREAS, COVID-19 is a respiratory disease that can result in serious illness or death and is caused by the SARS-Cov-2 virus ("virus"), a new strain of the coronavirus that has not been previously identified in humans and is easily transmittable person to person; and

WHEREAS, on March 11, 2020, the World Health Organization ("WHO") declared the virus a pandemic; and

WHEREAS, on March 11, 2020, the State of Alaska declared a public health emergency in response to the anticipated outbreak of the virus in Alaska; and

WHEREAS, on March 13, 2020, President Donald J. Trump declared a national emergency in response to the virus pandemic; and

WHEREAS, on March 16, 2020, the Assembly declared a local emergency in response to COVID-19; and

WHEREAS, on March 22, 2020, the City and Borough of Juneau ("CBJ") received its first positive case of COVID-19; and

WHEREAS, on May 21, 2020, the Governor released the public health mandates that had restricted gatherings and businesses; and

WHEREAS, as of May 30, 2020, there have been 33 confirmed cases in the City and Borough of Juneau, including recent cases that are under investigation but appear to be travel related; and

WHEREAS, the City & Borough of Juneau has a commercial airport and maritime public facilities that provide hub transportation to numerous other communities in Southeast Alaska; and

WHEREAS, Alaska has had an increase in the number of COVID-19 cases since the State of Alaska reopened on May 22, 2020, including a number of travelers and multiple cases under investigation as of May 31, 2020; and

WHEREAS, State of Alaska Health Mandate 10 (self-quarantine order for travelers from outside of Alaska) was one of the primary measures that flattened the curve while properly balancing the interests of people traveling to Alaska; and

WHEREAS, on May 28, 2020, the Assembly discussed an interest of extending a self-quarantine order if Health Mandate 10 expired on June 2, 2020; and

WHEREAS, on May 29, 2020, the Governor described that he intended to only extend the Health Mandate 10 as written until June 5, 2020, and more information would be released during the week of June 1, 2020;

THEREFORE BE IT ENACTED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF JUNEAU, ALASKA:

Section 1. Classification. This ordinance is a non-code ordinance.

Section 2. International and Interstate Quarantine Order.

(a) **General Quarantine Order.** All people arriving in Juneau, Alaska, from out-of-state whether resident, worker, or visitor, are required to self-quarantine for 14 days and monitor for COVID-19 illness. Arriving residents and workers in self-quarantine, should work from home, unless you support critical infrastructure as outlined in the *Alaska Essential Services and Critical Workforce Infrastructure Order* (formerly State Attachment A).

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Upon arrival into Juneau, Alaska, from another state or country, you must:

- (1) Proceed directly from the port of entry to your designated quarantine location, which is the location identified and affirmed by you on the mandatory Travel Declaration Form.
 - (A) If you are a resident, your designated quarantine location is your residence.
 - (B) If you are a visitor or worker, your designated quarantine location is your hotel room or rented lodging.
- (2) Remain at your designated quarantine location for a period of 14 days, or the duration of your stay in Alaska, whichever is shorter.
 - (A) You must not visit any public spaces, including, but not limited to pools, meeting rooms, fitness centers, or restaurants.
 - (B) You may leave your designated quarantine location for medical emergencies or to seek medical care.
 - (C) You may leave your designated quarantine location to participate in an outdoor recreation activity (i.e. fishing, hiking, hunting) individually or with no more than five other individuals total during the quarantine period, so long as (1) you comply with social distancing requirements and (2) go directly from the quarantine location to the recreation activity and directly back to the quarantine location.
 - (D) Do not allow visitors in or out of your designated quarantine location other than a physician, healthcare provider, or individual authorized to enter the designated quarantine location by the Emergency Operation Center.

(E) Comply with all rules or protocols related to your quarantine as set forth by your hotel or rented lodging.

(F) If there are other individuals in your residence, hotel room, or rented lodging, you are required to comply with social distancing guidelines.

(b) **Critical Infrastructure Exemption.** Except as modified in an approved plan, a critical infrastructure business or employee must comply with the general quarantine requirements of this ordinance. Critical infrastructure is vital to keeping the City and Borough of Juneau safe, and as a result businesses and employees of critical infrastructure industries must take special care to protect their staff and operations during this pandemic. If your business is included in *Alaska Essential Services and Critical Workforce Infrastructure Order* (Attachment A), and your workers must travel to enter Alaska, you must submit a plan or protocol for maintaining critical infrastructure to the **City and Borough of Juneau Manager's Office** (Managers_Office@juneau.org) **by 3:00 p.m. June 8, 2020**. This plan must outline how you will avoid the spread of COVID-19 and not endanger the lives of the communities in which you operate, or others who serve as a part of that infrastructure, or the ability of that critical infrastructure to function. A business that has a critical infrastructure COVID-19 plan approved by the State of Alaska may satisfy this requirement by submitting the approved plan to the Manager's Office.

(c) **Guides and lodges.** Fishing, hunting, and recreation activity guides and lodges provide meaningful opportunities for people to be outside in Alaska during the summer but such businesses must take precautions to manage the COVID-19 transmission risk

from travelers. A business that is not a critical infrastructure and that invites travelers from outside of the State of Alaska is required to submit a COVID-19 plan for approval by the **City and Borough of Juneau Manager's Office** (Managers_Office@juneau.org) **by 3:00 p.m. June 8, 2020**. The plan must outline how you will avoid the spread of COVID-19 and not endanger the lives of the communities in which you operate. The plan must address the items in Attachment B.

Section 3. Effective Date. This ordinance shall be effective at midnight on June 4, 2020, and remain in effect for through midnight June 18, 2020.

Adopted this _____ day of _____, 2020.

Beth A. Weldon, Mayor

Attest:

Elizabeth J. McEwen, Municipal Clerk

Ordinance 2020-27 Attachment A

Critical Infrastructure industries and entities in Alaska include:

i. **“Healthcare Operations and Public Health,”** which includes:

1. Hospitals, clinics, home healthcare services and providers, mental health providers, dental emergency services, and other healthcare facilities.
2. Pharmacies, companies and institutions involved in the research and development, manufacture, distribution, warehousing, and supplying of pharmaceuticals, biotechnology therapies, consumer health products, medical devices, diagnostics, equipment, services, or any related and/or ancillary healthcare services.
3. Veterinary care and healthcare services provided to animals.
4. Businesses performing mortuary, funeral, cremation, burial, cemetery, and related services, including funeral homes, crematoriums, cemetery workers, and coffin makers. These businesses are required to maintain compliance with Health Mandates relating to social distancing.
5. “Healthcare Operations” does **not include** fitness and exercise gyms or similar facilities.

ii. **“Critical Infrastructure,”** which includes:

1. **Public Works**, including businesses providing any services or performing any work necessary to the operations and maintenance of public works, such as the Port of Alaska, public works construction, airport operations, water, sewer, gas, electrical, oil production, mining, logging, roads and highways, public transportation, and solid waste collection and removal.
2. **Transportation/Logistics**, including airlines, railroads, taxis, private transportation providers, and public and private mail and shipping services.
3. **Technology/Communications**, including businesses providing any services or performing any work necessary to the operations and maintenance of internet and telecommunications systems (including the provision of essential global, national, and local infrastructure for computing services, business infrastructure, communications, and web-based services).
4. **Essential Construction**, commercial construction, renovation or repair, including construction of housing.
5. **Critical Manufacturing**, including manufacture of products needed for medical supply chains and supply chains associated with transportation, energy, communications, information technology, food and agriculture, chemical manufacturing, wood products, commodities used as fuel for power generation facilities, operation of dams, water and wastewater treatment, processing of solid waste, emergency services, and defense. Manufacturing of materials and products needed for medical equipment and personal protective equipment. Businesses necessary for mining and production of minerals, oil, and associated essential supply chains.
6. **Food and Agriculture**, including grocery stores, supermarkets, food banks, convenience stores, animal/pet food and supply stores, and other establishments engaged in the retail sale of food, beverages, and other household consumer products (such as cleaning and personal care products). This includes stores that sell groceries but also sell other non-grocery products. Food and agriculture, cultivation, including farming, livestock,

- fishing and processing. This includes manufacturers and suppliers of food and items necessary to support of the Food and Agriculture industry.
- a. This includes farmers markets where vendors sell directly to consumers only agricultural products, food items, soaps, and sanitizers.
 7. **Home Emergency and Safety**, including establishments that sell products necessary to maintaining the safety, sanitation, and essential operation of residences or provide home emergency/safety equipment and gear including products for personal protection.
 8. **Fishing**, including persons engaged in subsistence fishing and in the fishing industry including the fisherman, processors, guides, and transporters of the fish as well as those under contract with the fisherman, processors, guides, and transporters for provisioning.
- iii. **“Financial services sector,”** which includes workers who are needed to: process and maintain systems for processing financial transactions and services, such as payment, clearing and settlement services, wholesale funding, insurance services, and capital markets activities; provide consumer access to banking and lending services, including ATMs, movement of currency (e.g., armored cash carriers); support financial operations, such as those staffing data and security operations centers, appraisals and titling, and key, third-party providers who deliver core services.
- iv. **“Public Safety,”** which includes:
1. **“First Responders,”** including emergency management, emergency dispatch, and law enforcement.
 2. **“Corrections,”** including Department of Corrections, jails and detention facilities, and probation offices.
 3. **“Government Agencies,”** including Court systems, Office of Children's Services personnel acting in an official capacity, Public agencies responding to abuse and neglect of children, elders, and vulnerable adults, and Department of Defense Personnel returning from temporary duty or engaging in mission essential travel.
 - a. This includes functions related to returning inmates begin released to the place of arrest (it is a “critical personal need” for the inmate to travel).
- v. **“Essential Governmental Functions,”** which includes all services needed to ensure the continuing operation of government agencies including providing for the health, safety, and welfare of the public.
- vi. **“Essential Business,”** which includes:
1. Businesses that provide food, shelter, social services, and other necessities of life for economically disadvantaged or otherwise needy individuals;
 2. Newspapers, television, radio, and other media services;
 3. Gas stations and auto-supply, auto-repair, bicycle-repair, and related facilities;
 4. Hardware stores;
 5. Plumbers, electricians, exterminators, mechanics, and other service providers who provide services that are necessary to maintaining the safety, sanitation,

- and essential operation of residences, transportation, and critical infrastructure;
6. Businesses providing mailing and shipping services, including post office boxes;
 7. Educational institutions facilitating distance learning;
 8. Laundromats, dry cleaners, and laundry service providers;
 9. Restaurants and other facilities that prepare and serve food, subject to other applicable Health Mandates and Attachments.
 10. Businesses that supply products needed for people to work from home;
 11. Businesses that supply other essential businesses with the support or supplies necessary to operate;
 12. Businesses that transport goods to grocery stores, supermarkets, convenience stores, engaged in the retail sale of food, household consumer products, delivery of fuel, or other services directly to residences or other critical industries outlined in this health mandate;
 13. Home-based care for seniors, adults, or children;
 14. Residential facilities and shelters for seniors, adults, and children;
 15. Professional services, such as legal or accounting services, when necessary to assist in compliance with legally-mandated activities;
 16. Childcare facilities, subject to new recommendations for increased hygiene and social distancing. Only those who need childcare to work at a critical job should use childcare facilities.

Lodging and Overnight Camping
Attachment L
ADVISORY DOCUMENT PHASE III-IV
May 22, 2020

- I. Applicability:** This Attachment applies to camping and lodging facilities and areas, including, but not limited to:
- a. Overnight cabins for rental;
 - b. RV parks;
 - c. Tent sites;
 - d. Privately-owned campgrounds;
 - e. Bed and breakfasts;
 - f. Hotels, motels, and inns.
- I. The above businesses may resume operations.**
- a. Social Distancing:
 - i. Reservations are encouraged. Walk-ins are permitted. A visitor log is not necessary, but one that has sufficient information to be able to contact a visitor should the need arise can be helpful.
 - ii. It is encouraged to continue having employees, who are in direct contact with the public, wear cloth face coverings.
 - iii. Social distancing of at least six feet continues to be a best practice.
 - iv. Persons with symptoms consistent with COVID-19 should not be on the premises.
 - b. Hygiene Best Practices:
 - i. Handwashing capability or sanitizer availability is encouraged.
 - ii. Employees should frequently wash their hands.
 - c. Staffing:
 - i. No employee displaying symptoms of COVID-19 may provide services to customers. Symptomatic or ill employees may not report to work;
 - ii. No employee may report to the work site within 72 hours of exhibiting a fever.
 - iii. Employer must establish a plan for employees getting ill and a return-to-work plan following CDC guidance, which can be found online at:
<https://www.cdc.gov/coronavirus/2019-ncov/community/guidance-business-response.html>..
 - d. Cleaning and Disinfecting:
 - i. It is recommended that cleaning and disinfecting continue to be conducted in compliance with CDC protocols.
 - ii. When an active employee is identified as being COVID-19 positive by testing, CDC cleaning and disinfecting must be performed as soon after the confirmation of a positive test as practical. In lieu of performing CDC cleaning and disinfecting, businesses may shut down for a period of at least 72 consecutive hours to allow for natural deactivation of the virus, followed by

For the latest information on COVID-19, visit coronavirus.alaska.gov

State of Alaska COVID-19 Attachment L

Lodging and Overnight Camping

Lodging and Overnight Camping
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site personnel performing a comprehensive disinfection of all common surfaces.

- iii. CDC protocols can be found online at: <https://www.cdc.gov/coronavirus/2019-ncov/community/guidance-business-response.html> and <https://www.cdc.gov/coronavirus/2019-ncov/community/disinfecting-building-facility.html>.

II. Mixed Businesses/Application of Other Attachments

- a. If there is a dine-in restaurant on site, then Advisory Document Attachment F also applies.
- b. If there are retail services provided on-site, such as a gift store or convenience store, then Advisory Document Attachment E also applies.

For the latest information on COVID-19, visit coronavirus.alaska.gov

State of Alaska COVID-19 Attachment L

Lodging and Overnight Camping



STATE OF ALASKA

Department of Health & Social Services

TRAVEL DECLARATION FORM

MANDATORY DECLARATION

FOR ALL PASSENGERS



MANDATORY 14-DAY QUARANTINE FOR ALL INCOMING PASSENGERS

Due to the rapid spread of COVID-19 and the high incidence of travel-related infection, the State of Alaska has instituted a mandatory 14-day quarantine for all incoming passengers. The potential for widespread transmission of COVID-19 by infected individuals entering Alaska threatens the health and well-being of Alaskans, as well as the infrastructure and security of the state. In an abundance of caution and to assist in flattening the curve regarding the spread of COVID-19 in Alaska, the State of Alaska, under its authority to protect the public health, is implementing advanced protocols to ensure all travelers arriving in Alaska participate in 14 consecutive days of self-quarantine to begin immediately upon arrival, allowing for travel from an airport or portage to the designated quarantine location.

Travelers 18 years of age and over must complete and sign their own form.

PLEASE LIST THE SPECIFIC PLACES TRAVELED WITHIN THE PREVIOUS 14 DAYS.

1. _____
2. _____
3. _____
4. _____

FULL NAME (PRINT) _____

HOME ADDRESS _____

CITY _____ STATE _____ ZIP _____

QUARANTINE ADDRESS: _____

CITY _____ STATE _____ ZIP _____

PHONE NUMBER _____ DATE OF ARRIVAL _____

Certificate: Read and Sign: *I swear or affirm, under penalty of perjury, that: the above information I provided on this document is true and correct. I swear I will comply with the self-quarantine regulations as set out in Health Mandate _____.*

WARNING: If you provide false information on this form, you may be convicted of a Class B felony under AS 11.56.200 and/or a Class A misdemeanor under AS 11.56.210. Additionally, due to the imminent danger to the public by the spread of Coronavirus, if you violate the self-quarantine regulations set forth in the mandate, you may also be convicted of a class A misdemeanor which is punishable by a fine of up to \$25,000, or imprisonment of not more than one year, or both pursuant to Alaska Statute 12.55.035 and Alaska Statute 12.55.135.

SIGNATURE: _____ DATE _____

**** COVID-19 HEALTH MANDATE ****

Revised: June 1, 2020

By: Governor Mike Dunleavy 
Commissioner Adam Crum  Alaska Department of Health and Social Services
Dr. Anne Zink  Chief Medical Officer, State of Alaska

To prevent the spread of Coronavirus Disease 2019 (COVID-19), the State of Alaska is issuing a revision to its tenth health mandate, based on its authority under the Public Health Disaster Emergency Declaration signed by Governor Mike Dunleavy on March 11, 2020.

This revision is to extend the date of expiration through 11:59 PM on June 5, 2020.

This mandate is issued to protect the public health of Alaskans. The Governor looks to establish consistent mandates across the State in order to mitigate the impact of COVID-19. The goal is to flatten the curve and prevent the spread of the virus.

The purpose of this mandate to control the ingress to Alaska from outside localities in order to prevent the spread of the virus that causes COVID-19.

Health Mandate 10.1 – International and Interstate Travel – Order for Self-Quarantine

Effective 12:01 am March 25, 2020:

All people arriving in Alaska, whether resident, worker, or visitor, are **required to self-quarantine for 14 days** and monitor for illness. Arriving residents and workers in self-quarantine, should work from home, unless you support critical infrastructure as outlined in the *Alaska Essential Services and Critical Workforce Infrastructure Order* (formerly Attachment A).

Critical infrastructure is vital to keeping Alaska safe, and as a result businesses and employees of critical infrastructure industries must take special care to protect their staff and operations during this pandemic. If your business is included in the *Alaska Essential Services and Critical Workforce Infrastructure Order* (formerly Attachment A), and your workers must travel to enter Alaska, you must submit a plan or protocol for maintaining critical infrastructure to the akcovidplans@alaska.gov. This plan must outline how you will avoid the spread of COVID-19 and not endanger the lives of the communities in which you operate, of others who serve as a part of that infrastructure, or the ability of that critical infrastructure to function.

Pursuant to the Governor's declaration, the State of Alaska hereby orders the following. Upon arrival in any community in Alaska from another state or nation, you must:

- a. Proceed directly from the airport to your designated quarantine location, which is the location identified and affirmed by you on the mandatory State of Alaska Travel Declaration Form.
 - b. If you are a resident, your designated quarantine location is your residence.
 - c. If you are a visitor or worker, your designated quarantine location is your hotel room or rented lodging.
2. Remain in your designated quarantine location for a period of 14 days, or the duration of your stay in Alaska, whichever is shorter.
 - a. You may leave your designated quarantine location only for medical emergencies or to seek medical care.
 - b. Do not visit any public spaces, including, but not limited to: pools, meeting rooms, fitness centers, or restaurants.
 - c. Do not allow visitors in or out of your designated quarantine location other than a physician, healthcare provider, or individual authorized to enter the designated quarantine location by Unified Command.
 - d. Comply with all rules or protocols related to your quarantine as set forth by your hotel or rented lodging.
 - e. If you are required to self-quarantine and there are other individuals in your residence, hotel room, or rented lodging, you are required to comply with social distancing guidelines.

This Revised Mandate supersedes any local government travel restrictions.

The failure to follow this order is punishable by a fine of up to \$25,000, or imprisonment of not more than one year, or both pursuant to Alaska Statute 12.55.035 and Alaska Statute 12.55.135

Authority: AS 26.23.020(g)(7)