

**ASSEMBLY STANDING COMMITTEE
COMMITTEE OF THE WHOLE
THE CITY AND BOROUGH OF JUNEAU, ALASKA**

June 22, 2020, 6:00 PM.

Zoom Webinar & FB Live Stream

This virtual meeting will be by video and telephonic participation only. To join the webinar click on or paste this URL into your browser: <https://juneau.zoom.us/j/94024547137>. To participate telephonically call: 1-346-248-7799 and enter Webinar ID: 940 2454 7137. The meeting will be broadcast on the CBJ Facebook page at <https://www.facebook.com/cbjuneau/>

AGENDA

- I. ROLL CALL**
- II. APPROVAL OF AGENDA**
- III. APPROVAL OF MINUTES**
 - A. Assembly Committee of the Whole Minutes, March 2, 2020**
- IV. AGENDA TOPICS**
 - A. JPD - Community Policing & Use of Force**
 - B. Substance Abuse & Mental Health Plan 2020-2022**
 - C. Unsheltered Population Update**
 - D. Rental Assistance Update**
 - E. Election Code Changes**
 - F. July 3 Fireworks Display - Discussion only**
- V. SUPPLEMENTAL MATERIALS**
 - A. RED FOLDER - UPDATED JPD Powerpoint Slide Show**
- VI. ADJOURNMENT**

ADA accommodations available upon request: Please contact the Clerk's office 36 hours prior to any meeting so arrangements can be made for closed captioning or sign language interpreter services depending on the meeting format. The Clerk's office telephone number is 586-5278, TDD 586-5351, e-mail: city.clerk@juneau.org



**ASSEMBLY STANDING COMMITTEE
COMMITTEE OF THE WHOLE**
March 2, 2020, 6:00 PM.
Assembly Chambers - Municipal Building

MINUTES

I. ROLL CALL

Deputy Mayor Maria Gladziszewski called the meeting to order at 6:02 p.m. in the Assembly Chambers.

Assemblymembers Present: Mayor Weldon (telephonic), Maria Gladziszewski, Loren Jones, Rob Edwardson, Wade Bryson, Carole Triem, Alicia Hughes-Skandijs, Michelle Hale and Greg Smith (telephonic)

Assemblymembers Absent: None.

Staff present: City Manager Rorie Watt, Deputy City Manager Mila Cosgrove, Municipal Clerk Beth McEwen, Chief Housing Officer Scott Ciambor, Finance Director Jeff Rogers, Public Works & Facilities Interim Director Robert Barr, Port Director Carl Uchytel, Community Development Director Jill Maclean, CDD Planner Beth McKibben, CDD Planner Irene Gallion, Museum Director Beth Weigel, Museum Public Programs Coordinator Elissa Borges

II. APPROVAL OF AGENDA

The agenda was approved as presented.

III. APPROVAL OF MINUTES

A. January 6, 2020 Assembly Committee of the Whole Draft Minutes

MOTION by Ms. Triem to approve the minutes of the January 6, 2020 Assembly Committee of the Whole meeting and asked for unanimous consent. *There being no objection, the minutes were approved.*

B. February 10, 2020 Assembly Committee of the Whole Draft Minutes

MOTION by Ms. Hale to approve the minutes of the January 6, 2020 Assembly Committee of the Whole meeting and asked for unanimous consent. *There being no objection, the minutes were approved.*

IV. AGENDA TOPICS

A. Affordable Housing Fund Process

Chief Housing Officer Scott Ciambor gave a presentation on the Affordable Housing Fund Program. The packet contained a memo from Mr. Ciambor setting out three decisions the Assembly should consider in order to fully implement the JAHF program.

- 1) Determine the funding amount available for the initial competitive round;
- 2) Confirm a timetable for Round One; and
- 3) Confirm a review committee structure.

Mr. Ciambor answered questions from Assemblymembers regarding various aspects of the program, terminology, and fund amounts and who would be eligible to receive the grants.

Mr. Jones said that the Assembly has not really had a chance to discuss the details and one of those details is the grant amount of \$50,000.

Assemblymembers then discussed the JAHF program proposals, grant amounts, the competition, the use of funds and leveraging dollars, who was eligible to apply and what that might look like.

MOTION #1 by Mr. Jones to accept the \$50,000 grant level provided the first year of the program was limited for downtown housing only.

ROLL CALL VOTE on Motion #1:

Ayes: Jones, Bryson

Nays: Edwardson, Hale, Hughes-Skandijs, Smith, Triem, Gladziszewski, Weldon

Motion failed 2 Ayes:7 Nays

Additional discussion took place on the program, and whether the downtown area should be prioritized over other areas of town.

MOTION #2 by Ms. Triem to add downtown housing to the list of priorities in the evaluation criteria as found on packet page 23 and add a new bullet item for Box #2 on the scoring sheet as downtown housing.

Ms. Hale objected and said she thought they should try to let the process work without micromanaging a piece of it and not incentivize some areas of town over others. Additional discussion took place about what that might look like in the evaluation criteria and how the scoring might be changed.

ROLL CALL VOTE on Motion #2:

Ayes: Jones, Bryson, Hughes-Skandijs, Smith, Triem, Gladziszewski

Nays: Edwardson, Hale, Weldon

Motion passed 6 Ayes:3 Nays

They then went through the three decisions requested as follows (and found on page one of Mr. Ciambor's memo - packet page #13).

1) Determine the funding amount available for the initial competitive round. As of July 1, 2020, the Juneau Affordable Housing Fund will have \$1,325,400 available for use toward the creation of the affordable and workforce housing units in the City and Borough of Juneau. *This amount was affirmed by unanimous consent.*

2) Confirm a timetable for Round One. Staff recommended establishing an annual competition timeline similar to other CBJ processes for grant funding, like the CDD Block Grant process and would begin July 2020. Discussion took place regarding the reasoning behind the timing/calendar. They agreed that the consistency piece is the most important. *The timetable referenced in the memo passed by unanimous consent.*

3) Confirm a review committee structure. Ms. Gladziszewski noted that Mr. Ciambor's memo suggested the committee would include one member of the local housing development or banking community who is not associated with any potential JAHF applications to assist in ranking and review of applications.

MOTION #3 by Mayor Weldon that the review committee include staff plus two people - 1

representative from the local housing development community, 1 member of the banking community.

Objection by Ms. Hale who said that Mr. Ciambor ran the senior housing proposal through an internal staff review process.

Mr. Ciambor said there are a number of ways they could review this. It could be done through a staff review process similar to the Community Development Block Grant review process or it could be done with a small committee with members from the banking and housing development community on the committee.

The committee then discussed the terminology related to the types of bankers and/or those familiar with real estate. The committee asked the Mayor for clarification on the intent of her motion. Mayor Weldon clarified that she preferred one member to come from the local housing development community and one member from the banking community as they would have experience with local housing and local banking knowledge.

Mr. Edwardson said he didn't object but that there are a lot of different flavors of bankers and asked if it should be specified that it should be someone familiar with commercial and residential construction for banking. Mayor Weldon said that is what she was assuming and would include that in her motion. Mr. Bryson clarified that "commercial lenders" is the terminology the Mayor was searching for. *Hearing no objection, that motion, as clarified, passed by unanimous consent.*

MOTION #4 by Ms. Triem that the Committee of the Whole forward to the Assembly Finance Committee a recommendation of expending \$525,400 in the first year of the Affordable Housing Fund grants. *Hearing no objection, that motion passed by unanimous consent.*

B. Franklin Dock

Mr. Watt gave a presentation regarding the Franklin Dock Proposed Floating Berth and Seawalk Negotiation. Ms. Gladyszewski asked the Manager to explain what action was needed from the committee at this time.

Mr. Watt explained that the following actions needed to occur:

- 1) An ordinance drafted allowing Mr. Stoops to lease the tidelands for the construction of the floating berth.
- 2) Assembly to pass a motion authorizing the Manager to negotiate with Mr. Stoops re: Seawalk.
- 3) Answer the question of whether the Assembly is interested in leasing or trading the National Guard dock facility to Mr. Stoops.

Mr. Watt explained that on the tidelands that we own, we are restricted from selling them but we can lease them. Mr. Stoops owns tidelands "fee simple" due to grandfathered rights prior to statehood. Mr. Watt then proceeded to answer many questions from the Assembly and Assemblymembers discussed the various aspects of the ordinance, motion, and negotiation requests above.

Mr. Uchytel then provided additional detailed information about the National Guard dock, its present uses, the status of the uplands and the opportunity to negotiate for the seawalk if new infrastructure and new access was added.

Additional discussion took place re: uplands needs as well as the action the Assembly is being asked to take. Members stated that they would favor splitting the questions (1-3 above) apart and taking them up as individual actions.

MOTION #1 by Mr. Edwardson to negotiate with the original proposer in their request to lease additional tidelands to the Franklin Dock to allow construction of a floating berth. *Hearing no*

objection, the motion passed by unanimous consent.

MOTION #2 by Mr. Edwardson to forward to the Assembly the recommendation that the Assembly directs the manager to negotiate with the original applicant for negotiation of easements to allow the extension of the waterfreont seawalk.

AMENDMENT #1 by Ms. Triem that the negotiations would prohibit lightering from large cruise ships to the National Guard dock area.

Additional discussion then took place regarding the scope of what the negotiation might include and whether the National Guard Dock would be part of any negotiations.

The meeting took a brief at ease at 8:21 p.m.

Upon reconvening, Mr. Edwardson withdrew Motion #2 and reserved his right to bring it back up again after further discussion and clarification.

Ms. Gladziszewski invited Mr. Reed Stoops to come forward to provide information and answer questions of the Assembly. She then proceeded to ask Mr. Stoops if they have any specific plans for the National Guard Dock and/or the surrounding area. Mr. Stoops explained they don't have specific plans at this time. He said they are mainly looking to obtain it to allow for clear access to upland easements but also to allow for various possibilities in the future depending on the sizes of future ships and other future unknowns. Their priority issue at this time is the floating berth which was the first issue taken up by the committee. The other issue is related because it involved adjacent tidelands. The second issue isn't on the same timeline as the first issue.

Additional discussion took place regarding the process in CBJ Code and what the timelines would be involved as well as the public process involved and what the competitive process would be. They also discussed what the process and timelines would be for a lease from DNR. Mr. Watt said that he and Mr. Uchtyl have asked DNR those questions but have not received that information from DNR.

Assemblymembers expressed their concern regarding the public process and if other proposers might want to also negotiate for this area. They also expressed their concerns with respect to giving up control of part of the waterfront.

MOTION #2 by Mr. Edwardson to forward to the Assembly the recommendation that the Assembly direct the manager to negotiate with the original applicant for easements to allow the extension of the waterfront seawalk.

Ms. Gladziszewski asked Mr. Edwardson to clarify if his motion includes the National Guard Dock or not. Mr. Edwardson said it could or couldn't include the dock depending on what is in the best interest of CBJ during the negotiations. He said he would prefer to leave his motion as is but if someone wanted to amend it, that would be fine too.

Additional discussion took place with Ms. Hale expressing her concerns about process and that this was the first time they are hearing about this or receiving any information on this request. Mr. Edwardson clarified that the process is in the code and that in past instances of this process, while the Assembly passed a motion allowing the manager to enter into negotiations there was nothing in that process that committed the Assembly to final action if they didn't agree to what was negotiated. Other members then discussed the process as provided in the code as well as in the Assembly Rules of Procedure.

When asked, Mr. Edwardson clarified that his motion is to forward a recommendation to the Assembly at its meeting on March 16 to direct the manager to negotiate with the original applicant for easements to allow the extension of the waterfront seawalk.

ROLL CALL VOTE ON MOTION #2

Ayes: Edwardson, Bryson, Triem, Smith, Jones, Hughes-Skandijs, Weldon, Gladziszewski

Nays: Hale

Motion carried 8:1.

C. Morris Letter/Parking

Mr. Watt recognized Planning Commissioner Arndt for his stamina in sticking through the meeting. Mr. Watt recommended the Assembly forward this matter to the Planning Commission to work on with at least items 1-3 in his memo as follows:

1. Forward consideration of parking code amendments to the Planning Commission.
2. Direct CDD and Planning Commission to only work on the issue globally, for all of downtown, not specifically for Archipelago development.
3. Ask the Planning Commission to invite code amendment comments from the public.

Mr. Watt said he didn't think the Assembly was wanting to take the time at the late hour to begin tackling #4 which was "Tonight, or at a later date, consider providing some guidance to CDD or the Planning Commission."

Members then asked questions of Mr. Watt and also discussed some of the particulars with respect to the Archipelago process that had been before the Assembly prior to it going to the Planning Commission.

Ms. Hale said that she wanted to add an item #5 that any discussions involved with parking in the downtown area that provides for considerations of public transportation to be a key element in those provisions.

MOTION by Mayor Weldon for the Planning Commission to consider global parking code amendments with the opportunity for the public comment and ask them to prioritize this issue due to the time constraints. (Memo recommendations 1, 2, 3 & B)

AMENDMENT by Ms. Hale that the Planning Commission include public transit in their consideration for example, fee in lieu of parking applied towards Capital Transit.

Ms. Hale then simplified her amendment as follows:

AMENDMENT by Ms. Hale that the Planning Commission include considering public transit.

Mayor Weldon objected to the amendment. Ms. Weldon said she appreciates Ms. Hale's reasoning but she doesn't want to tie the Planning Commission to any restrictions in their consideration of this matter.

Mr. Jones expressed his concern that Ms. Hale's amendment would fall under #4 and they had agreed that they would not be taking up #4 at this time and he too would have a number of questions and suggestions when they take up #4. Other members also provided their comments on the timelines and process for when and how #4 and Assembly discussion on this might take place.

Ms. Hale clarified that her amendment was to provide the Planning Commission with the instructions to include improving public transit in their considerations of the parking issue.

ROLL CALL VOTE on Amendment

Ayes: Hale, Edwardson, Triem, Smith

Nays: Bryson, Hughes-Skandijs, Jones, Gladziszewski, Weldon

Motion failed 4:5

Ms. Gladziszewski asked if there was any objection to the main motion. Hearing none, the *MOTION* by Mayor Weldon for the Planning Commission to consider global parking code

amendments with the opportunity for the public comment and ask them to prioritize this issue due to the time constraints. (Memo recommendations 1, 2, 3 & B) passed by unanimous consent.

D. Museum Update

Mr. Watt said that the Assembly asked for an update on the Museum proposal. Mr. Watt provided two memos in the packet and explained the process on developing a campus plan similar to what was done at Dimond Park.

The committee had a lengthy discussion regarding the City Museum and the parking ramifications including the fee in lieu of process, the potential use of parking garages, public transit and all the interconnected pieces and challenges that might be faced if/when CBJ decides to develop any new structures in the downtown area such as the museum or a new City Hall.

MOTION by Mayor Weldon to forward the Museum Concept as a City Project Review to the Planning Commission for public comment and work down the funding steps as outlined in the Manager's memo.

Objection by Mr. Jones. Mr. Jones said that he is not in favor of spending any money on this project and there would not be anything to go to the Planning Commission unless there was funding provided to spend on a project that would be reviewed by the Planning Commission.

Additional discussion took place regarding funding needs for CBJ and Mr. Watt answered questions from the Assembly about process and potential funding sources and whether CBJ should be involved in this project at all.

Mayor Weldon said that while she appreciates the concerns members have raised, she was putting forward a motion to enable a process by which the public could weigh in on this concept and process.

Additional discussion took place on the public process of what may or may not go into that location.

ROLL CALL VOTE ON MOTION

Ayes: Weldon, Triem, Smith, Bryson

Nays: Edwardson, Hale, Hughes-Skandijs, Jones, Gladziszewski

Motion failed 4:5

Ms. Hale noted that the vote on this motion clearly demonstrates why they need to have the conversation regarding the second memo for the Assembly to meet with the Planning Commission to discuss the Downtown Infrastructure Plan Concept in April or when the Assembly receives an update from the Blueprint Downtown planning process.

MOTION by Mr. Smith that the Assembly direct staff to solicit ideas and public comment to determine the public's desire for development of CBJ's portion of the Archipelago Lot.

Mr. Jones objected for the same reasons he stated earlier.

Additional discussion took place about what giving direction or non-direction to staff would mean. Mr. Watt suggested the Assembly take his two memos and give them to the Blueprint Downtown and see what they come back to the Assembly with.

ROLL CALL VOTE ON MOTION

Ayes: Triem, Smith, Bryson, Hale, Hughes-Skandijs, Edwardson, Gladziszewski

Nays: Jones, Weldon

Motion passed 7:2

ADDITIONAL AGENDA ITEM:

Mr. Watt said in response to the Coronavirus issue, he is suggesting they hold a Special Assembly Committee of the Whole public information session on Monday, March 9 at 6p.m. which would be broadcast on KTOO. They would be inviting representatives from the hospital and Mr. Tibbles from CLIAA, to speak as a panel to the COW. Mr. Edwardson asked if anyone representing the US Coast Guard would be present. Mr. Watt said they were invited to participate in the radio spot earlier that day and they declined to participate and he didn't think they would be wanting to participate in the COW meeting.

Additional discussion took place regarding what CBJ could be doing to help coordinate the questions from the public and the various things that will need to be considered when the first cruise ships arrive. Ms. Hale said that this is an ever evolving issue and what might be appropriate today may not be an appropriate response tomorrow or a week from now.

Ms. Gladziszewski noted that if anyone from the Assembly or public had questions that they wanted addressed at that meeting to please forward them to the City Manager's office.

OTHER BUSINESS:

Ms. Cosgrove noted that Ms. Maclean had asked that the Assembly be reminded that there would be a meeting on Tuesday, March 10 at 5p.m. at which there would be a full recap of the Auke Bay Vision Plan and what they did in terms of public process for the rezoning.

Mr. Bryson said that the Full Assembly sitting as the Human Resources Committee needs to set a date for interviewing applicants for the Planning Commission. They set the meeting for April 30 at 5:30p.m.

Ms. Cosgrove reminded members to wear their Census Counts pins.

Ms. McEwen reminded members that there was a joint Assembly and Planning Commission meeting set for March 31 with start time to be announced.

V. ADJOURNMENT

There being no further business to come before the committee, the meeting was adjourned at 9:47 p.m.

*Respectfully submitted,
Beth McEwen, MMC
Municipal Clerk*



City and Borough of Juneau
City & Borough Manager's Office
155 South Seward Street
Juneau, Alaska 99801
Telephone: 586-5240 | Facsimile: 586-5385

TO: Mayor & Assembly

DATE: June 22, 2020

FROM: Rorie Watt, City Manager

RE: Community Policing – Assembly Oversight Role

The Assembly received substantial public input on police policy including the request/demand that the CBJ implement policing standards including the [#8CANT WAIT](#) and a list of Ten Demands distributed at a local Black Lives Matter protest on June 6, 2020. Both lists are attached to this document for easy access.

Clearly, it is critically important for our local community to trust and respect their police force and to feel that policing in Juneau is done in a fair, equitable, and transparent manner. As the elected body for our citizens, I encourage the Assembly to structure its policy oversight and determinations around the following questions:

What existing policies and procedures should the Assembly receive information on?

What activities on the list of 8 and 10 are already incorporated into the policies and practices of the Juneau Police Department?

What metrics should be used to evaluate CBJ's implementation of the Assembly's policing goals? Based on those metrics, what correcting actions, if any, need to be taken?

How can the Assembly ensure that the Manager is adequately supervising the Department and reporting any potential problems to the Assembly?

The concept of an oversight committee has been voiced. Is this a good idea, and if so, how would such a committee be appointed and staffed, how would it communicate to the Assembly? Isn't the Assembly the best body to perform this function? How can it effectively do so?

Demand for police services in Juneau has been high and increasing. Some national advocates have suggested reducing police funding. The question for Juneau seems to be "How do we maintain our current level of police responsiveness while addressing the growing need for social services?"

10 Demands

Issued at Black Lives Matter protest Juneau, Alaska June 6, 2020

1. We demand that the city establish a community oversight committee over JPD. This Citizen Committee will monitor police activity, hiring, procedures, and recertification.
2. We demand that the city defund the militarization of the police and reinvest that money into the resiliency of the community.
3. We demand the education of all Department of Corrections Staff regarding the complexities of the populations that they serve including experiences with racial bias, domestic violence, human trafficking, sexual assault, mental illness, substance misuse, and houselessness as well as an end to Rape Culture within the Prison and the Hiring of a Prison Rape Elimination Act Advocate by Lemon Creek Correctional Facility.
4. We demand that JPD begin using body cameras to ensure the community that chokeholds, strangleholds and knee holds, or any other form of excessive force are not being used. Failure to use a body camera will result in immediate termination from the Juneau Police Department.
5. We demand that JPD require all police officers to undergo racial sensitivity training and be educated on systemic issues such as: racial bias, domestic violence, human trafficking, sexual assault response, mental illness, and oppression.
6. We demand that officers involved in domestic abuse lose their right to have and use firearms, and ultimately lose their jobs as police officers.
7. We demand the release of public records on police personnel, and the release of reports regarding cases involving Missing and Murdered Indigenous and Black Women.
8. We demand that the Juneau School District upgrade their educational and disciplinary policies to ensure that racial incidents do not occur. They must address how they handle students and staff that use the N word, other racially derogatory terms, or any form of verbal assault on or with our black and brown children. These disciplinary policies need to directly address any incidents which can include education, workshops, and/or suspension. An oversight committee will be established to ensure that these educational and disciplinary steps are accomplished within the school system.
9. We demand that black students who experience the negative repercussions of racism, including overt acts of racism or microaggressions, are given a safe space with a trained advocate, who is black, and understands the challenges they are facing.
10. We demand that you recognize what ally-ship actually means. It means that you are sitting with discomfort and examining your own privilege and using it to help. Ally-ship means that this is not about you and your peers. Ally-ship is not Virtue Signaling, it is about taking real recognizable action-not sad faces on Social Media. Ally-ship means a commitment to Anti-oppression work including Anti-Racism. Ally-ship means that the branding of movements is not yours to determine.

June 22, 2020

Assembly Committee of the Whole

Community Policing – Assembly Oversight Role

Ally-ship means taking risks and holding yourself and others accountable. Ally-ship means listening. Our movements cannot be led by you. Ask for a seat at our tables, for a place in our movement for justice, and accept the answer. There is no us without us.

8 Can't Wait





Juneau Police Department

Presentation

Committee of the Whole

06/22/2020



Officer Hiring and Training

- JPD has high standard for hiring officers.
- Initial and Ongoing Training
- Crisis Intervention and De-escalation Training

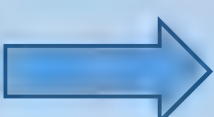
JPD Body Worn Cameras

- JPD began using BWC in 2017
- BWC policies and procedures were developed as part of the grant requirements and constituted best practices.
- Officers are required to record all contacts with citizens that may have evidentiary value.
- Overall, our experience has been that BWC videos have substantiated officer statements and have provided clarity when addressing complaints.

Officer Accountability

- All alleged or suspected misconduct will be thoroughly investigated.
- Excessive use of force is considered serious misconduct.
- JPD has a good history of holding officers accountable.
- The City Managers also provide oversight of JPD.
- The Office of Special Prosecutions, the Alaska Police Standards Council, and the Office of Victim's Rights, all have oversight capabilities.

Protest Demands for Police

- | | | |
|---|---|------------------------------------|
| • 1 – Oversight Committee |  | • State Agencies and CBJ Assembly |
| • 2 – Defund militarization of the police . |  | • No CBJ Funds, no militarization |
| • 4 – JPD begin using body cameras . . . |  | • Began using BWC in 2017 |
| • 5 – Ongoing training for officers |  | • Yearly Training for all officers |
| • 6 – Police involved in domestic violence |  | • Federal Law and JPD policy |
| • 7 – Public records releases |  | • State Laws already in place |



Status:

Ban Chokeholds and Strangleholds

- JPD policy does not allow choking or strangling.
- JPD policy includes a carotid hold that requires mandatory medical care if used.

B. Carotid Control Hold

1. The carotid control hold may be used only when all other control techniques are inappropriate or have failed, and deadly force may become necessary if the hold is not used.

- Removing the carotid hold option would most likely result in the use of a firearm.
- The carotid hold has not been used by JPD in the last five years.



Status:

Require Warning Before Shooting

- Officers are trained to use verbal commands during violent encounters.
- The first level of Use of Force for JPD is listed as Verbal Commands

death or serious physical injury to the officer or others. Where practicable prior to discharge of a firearm, officers shall identify themselves as law enforcement officers and state their intent to shoot.

Releasing JPD Policies

- Use of Force policy has been released.
- JPD is reviewing 103 policies to see what can be released.
- AS 40.25.120 Public Records exceptions
 - Could reasonably be expected to interfere with enforcement proceeding
 - Would disclose confidential techniques or procedures for law enforcement investigations or prosecutions
 - Would disclose guidelines for law enforcement investigations or prosecutions if the disclosure could reasonably be expected to risk circumvention of the law.

JPD Use of Force Policy

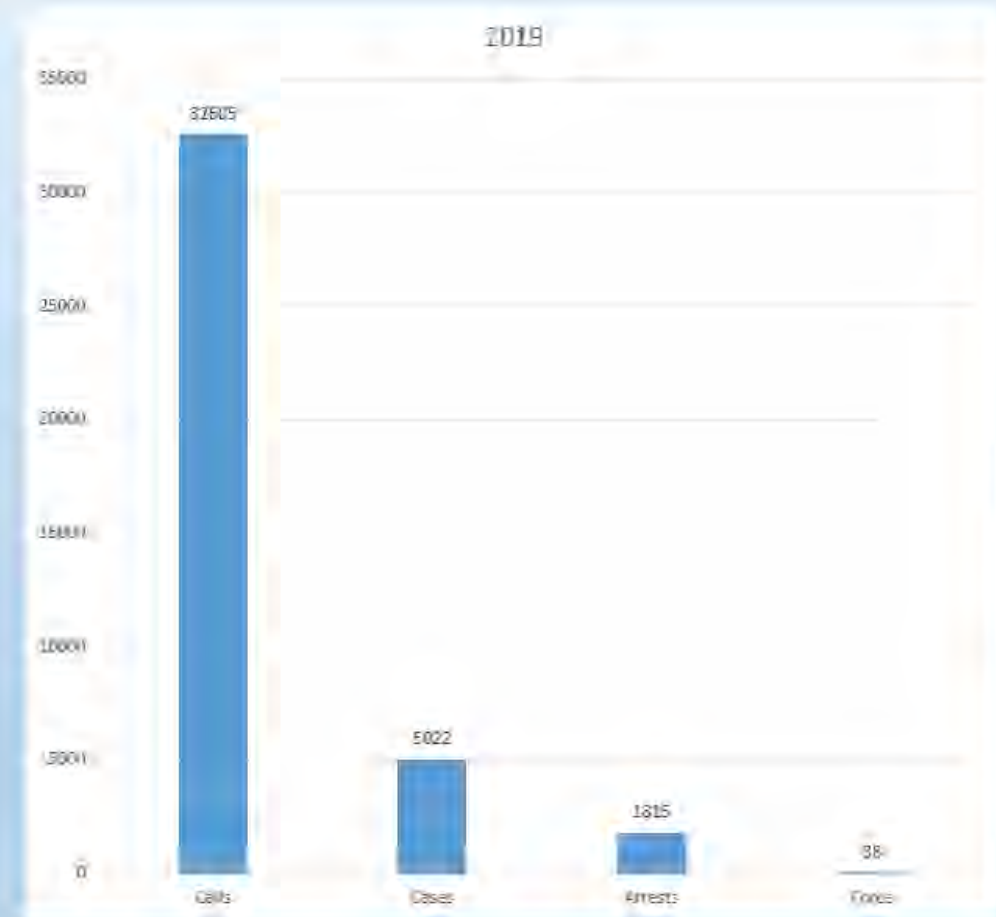
- “The Juneau Police Department recognizes the complexity of situations necessitating the use of force. Department members follow established authorizations to use force provided by state law under Alaska Statute AS 11.81.370. At times, officers are confronted with situations where control is required to effect arrests or protect the public safety. Attempts will be made to achieve control through advice, warnings, and persuasion. However, in situations where resistance, a threat to life, or a threat of physical force against officers or others is encountered and verbal persuasion has not been effective, is not feasible, or would appear to be ineffective, an officer may use objectively reasonable force. In the event deadly force is utilized, a thorough investigation will be conducted. All use of force will be appropriately investigated, documented, and reviewed by supervisory and/or command personnel. Department members may use force to effect an arrest, prevent an escape, overcome resistance, in self-defense, or in the defense of others. The type and degree of force used must be objectively reasonable and based upon the facts and circumstances of the situation.”

JPD Use of Force Policy Force Levels

- a. Voice Commands
- b. Chemical Agents
- c. Physical Controls
- d. Impact Weapons
- e. Electronic Restraint Device (Taser)
- f. Carotid Control Hold
- g. Police Vehicles
- h. Kinetic Energy Impact Projectiles
- i. Deadly Force

JPD 2019 Use of Force Rates

- 32,605 Police Responses
- 5,022 Cases
- 1,815 Arrests
- 38 people had force used against them





38 Use of Force Demographics

Force by Gender

- 32 males (84.2%)
- 6 females (15.8%)

Force by Race

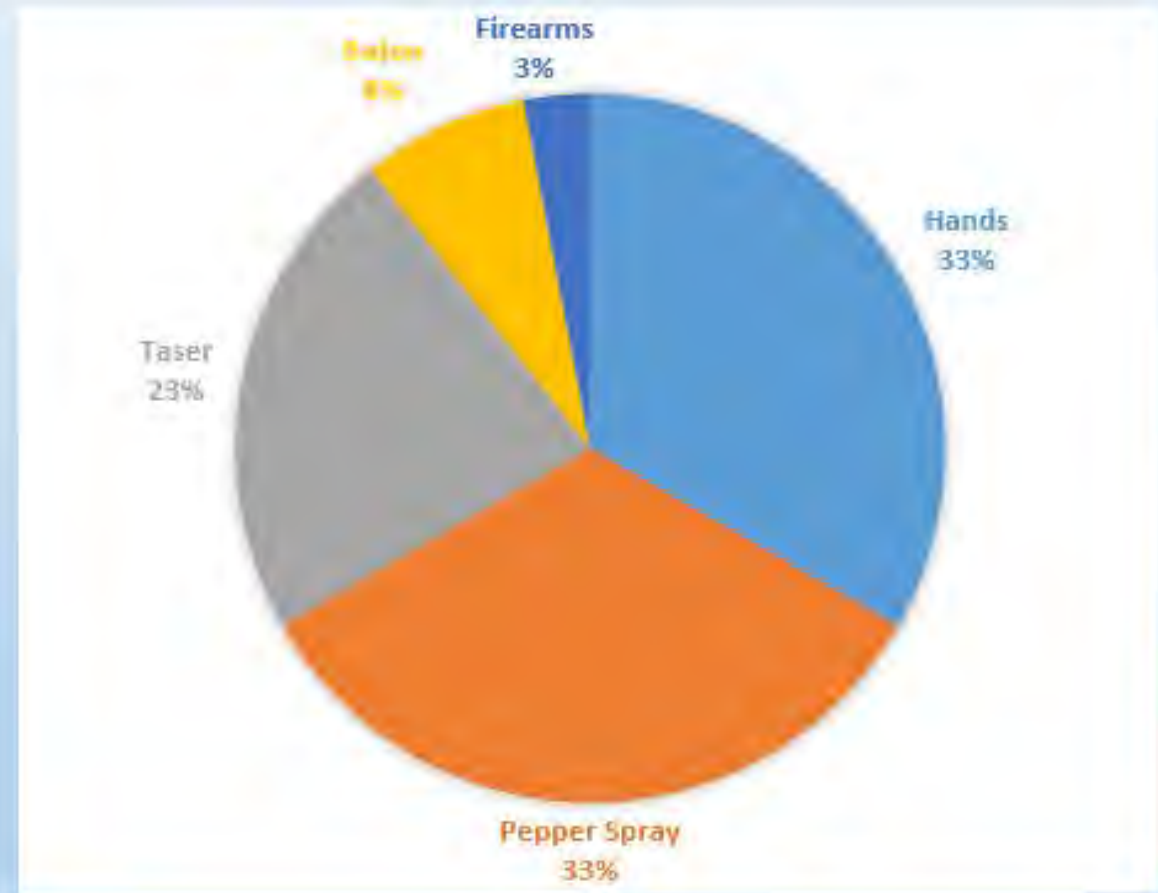
- 26 white (68.4%)
- 8 Alaska Native (21.0%)
- 4 Asian/Pacific Islander (10.5%)

Force by Gender and Race

- 24 white males (63.1%)
- 7 Alaska Native males (18.4%)
- 1 Asian/Pacific Islander male (2.6%)
- 2 white females (5.3%)
- 1 Alaska Native female (2.6%)
- 3 Asian/Pacific Islander females (7.9%)

2019 Types of Force Used

- 22 – Hands
- 22 – Pepper Spray
- 15 – Taser
- 5 – Baton
- 2 – Firearms



Thank You

Substance Abuse and Mental Health Plan 2020-2022

For the Community of Juneau

Commissioned by the Juneau Community Foundation
for the City and Borough of Juneau Assembly

Toner Consulting
April 27, 2020

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Background

Over the last five years, in community listening forums sponsored by the Juneau Community Foundation, individuals and agencies have shared their impressions with change makers in an effort to reshape our behavioral health (mental health and substance abuse) array into a healthy functioning system providing the necessary continuum of care. The Juneau Community Foundation requested funding from the City and Borough of Juneau (CBJ) to provide a behavioral health (mental health and substance abuse) plan that would complement CBJ development of a homelessness plan, to help identify the priority needs in our community's continuum of care in these areas. The following report reviews the elements of a healthy recovery-oriented system of care (ROSC), the existing array in our community, the gaps that exist, and the goals to help guide community and other funding as we move forward. It is anticipated that this plan will be discussed and modified on a semi-annual basis, at a minimum, as the behavioral health services and their funding sources continue to change.

At the same time as we mapped this snapshot of our behavioral health services, the state-funded system is experiencing a complete redesign affecting grant funding and system management. Through the roll out of an Administrative Services Organization (ASO) to manage the implementation of Alaska's 1115 Medicaid Waiver SUD/BHP (Substance Use Disorder/Behavioral Health Program) the State is totally realigning how people access care, where they access it, and what services can be provided. As stated by the Alaska Department of Health and Social Services in 2018, "The 1115 Demonstration Waivers provide states with the flexibility to test new approaches within Medicaid to aid in redesigning and improving their health systems *without increasing costs*." (Emphasis added.)

Medicaid is a federal program that is managed by each state under its own state plan and any waivers that may be approved. Understanding as much as possible about the impact of these changes as we learn what is known and, as yet, unknown is important for the purposes of planning for services in Juneau moving forward. Because funding is critical to these programs, the changes in Medicaid and other state funding streams are discussed up front and in some detail to provide everyone with a common understanding of the potential impacts of these changes on the continuum of care for mental health and substance use disorder services and the organizations providing those services in Juneau.

Currently, the state behavioral health system is funded through state general funds and federal grants (e.g., block grants, Opioid grants, Suicide Prevention grants). In order to make sense of the complex funding streams and the accompanying mandates the State Department of Health and Social Services, in partnership the Alaska Mental Health Trust Authority, generated a plan entitled "Strengthening the System: The Comprehensive Integrated Mental Health Plan for Alaska FY2020-FY2024."

The Juneau Substance Abuse and Mental Health Plan links each of the identified priorities for Juneau with the corresponding goal from this state comprehensive mental health plan, as it is informally referred to.

Following the discussion of Medicaid changes and funding, we provide a simple overview of the characteristics of a healthy recovery-oriented system of care, a continuum, for mental health and substance abuse services.

Executive Summary

In the US, one in twelve adults experiences a substance use disorder (SUD), and one in five adults experiences a mental illness.¹ Average age of onset is 11 for these behavioral health issues that, if not addressed, often lead to addiction later in life. In addition, 22.5% of the general population struggles with mental illness which, if left untreated, can negatively affect employment, housing, and personal relationships. The Healthy Alaskans 2020 Report Card developed by the Alaska Department of Public Health identified that the number of days each month that adults (age 18 and older) report being mentally unhealthy has increased from 2010 from 3.4 to 4.0. The target for this health indicator in Juneau is 2.9 days per 30 days.

Even though Alaska has some resources to address these issues, people report that these same services are difficult to access. This is true of Juneau as well. We have a rich array of both mental health and substance use disorder service options given our population, however, many of us have a personal story of someone who has struggled to get the help they need.

The Behavioral Health Program (BHP) section of the 1115 Medicaid Waiver is expanding adult and youth treatment options for both mental health and substance use, and to continue to build community resources focused on: reaching children early, keeping children and adults safe in the least restrictive setting, and sustaining their recovery.

The State of Alaska has recently instituted an Administrative Services Organization (ASO), through the 1115 Medicaid Waiver. The ASO provides client management (referral, assessment, prior authorization) for waiver services, and directs non-Medicaid beneficiaries to the other funded Behavioral Health (BH) services. The coordination issues among Juneau's current service providers are and will continue to be impacted by the activities of the ASO. However, at this point it is difficult to fully understand what those impacts will be because the policies and procedures for some of the 1115 Medicaid Waivers are still being developed. For example, the recovery support service providers that sustain our fragile behavioral health populations clearly identify the autonomous outreach and engagement specialists, known as navigators, as key to assisting those in need of these services. While this is not going to change in the next several years, it is unclear whether these positions could be funded under the new 1115 Medicaid Waivers. If not, they will need continued funding from other sources.

The Goals identified in this plan were developed through interviews and meetings with social service organizations, behavioral health agency personnel and community stakeholders to set priorities for 2020-2022. The identified priorities were aligned with the State comprehensive mental health plan goals. The top five goals for this plan are as follows:

- Create a Juneau Behavioral Health Recovery Council
- Develop and Maintain Current Inventory of Existing Services and Providers
- Coordinate with the Juneau Coalition on Housing and Homelessness
- Expand the capacity of the substance use disorder and mental health treatment providers, and ancillary supports, in order to provide treatments addressed in the 1115 Medicaid Waiver and the new ASO.
- Grow the current SUD and MH system services for youth and sustain the improvements

¹ 2014 NSDUH Survey, SAMHSA.

The Changing Medicaid Funding System: Issues & Possibilities

Changes in State of Alaska Funding – Big Picture

Medicaid and State Grant funding provides a majority of the funding for the mental health and substance use disorder services in Juneau, including Bartlett Regional Hospital, SEARHC, JAMHI Health and Wellness, Juneau Youth Services, Gastineau Human Services, SAIL, others. The business models for these service providers rely on a stream of revenue from Medicaid, State DBH grant funds, and/or local taxes to pay for services for those who do not have other payment options such as self-pay or private insurance. For that reason, most of these providers do not rely heavily on other grant funding to ensure they can provide their services. If the Medicaid payments and/or State DBH grants decrease, then local government funding would of necessity increase to help cover the funding gap or local communities like Juneau will lose services (there isn't enough money in the Juneau Hope Endowment or CBJ Social Service grants to cover these gaps while providing funding for those social services NOT covered by Medicaid or reduced State/Federal Grants.

For example, some agencies have not applied to the Juneau Hope Endowment or CBJ Social Service grant funds during the six years that the Juneau Community Foundation has been running this grant program. If Medicaid payments change in a way that makes it impossible for these service providers to provide some or all of their services, that could cause a significant change in services available in Juneau or require substantial grant or other funding.

Several, if not all of these service providers already need to be or are reviewing their business plans to determine how to continue to provide the array of services needed in Juneau, select the ones that they can receive funding for, or cover a change from grants to fee for service payments and the increased administrative costs of this model.

In an effort to streamline the Medicaid costs for behavioral health care in the state and to provide new service lines to effectively address the complex needs of children and adults who experience mental illness or a substance use disorder, the State of Alaska created the Administrative Services Organization (ASO) not only to manage the implementation of the 1115 Medicaid Waiver, but also, to do far more. In the Request for Proposals (RFP) soliciting these services, the ASO is charged with the following:

1. Actively funnel tribal participants to tribal providers;
2. Coordinate services for Medicaid and non-Medicaid participants;
3. Control service access and utilization;
4. Expand provider capacity through engagement/recruitment; and,
5. Implement evidence-based practices and professional training standards for behavioral health professionals, in the treatment of both mental health and substance use disorders.

The full implications of this new management structure are not clear. Up to this point, the rehabilitation services that make up a big part of our ROSC were only accessible to behavioral health grantees. Under this new system “any willing and able” provider can provide and bill these services. This means that for profit and not for profit agencies that are not existing grantees can become providers in this new system and can receive Medicaid reimbursement under the 1115 Waiver. At the

same time the State has been reducing funds for behavioral health grants and they may zero them out as the ASO and the 1115 Medicaid Waiver develop, because this new system is to be budget neutral.

Ultimately funds for the new system will come from the current system. This has the potential to completely overhaul the practice model and the business model for behavioral health providers in Juneau, both mental health and substance use disorder providers. While these services are being rolled out with the 1115 Medicaid Waiver, the existing Medicaid State Plan services remain in place and can be utilized by providers for their clients. However, it is possible that the existing Medicaid State Plan services will begin to shrink as 1115 Waiver are implemented when the ASO Management takes over control of the system. The ASO has been given the authority to reallocate grant funds within the state system. Key changes to watch for in Juneau are if any gaps that are created as system funding is moved.

State Funding for Substance Use Disorder Treatment

The 1115 Medicaid Waiver for SUD was approved in March 21, 2019 to address the immediate opioid crisis and the ongoing challenge of making addiction and substance misuse treatment services available to those who need them in Alaska. Access to treatment not only improves public health and safety but is targeted to help families unify more effectively. The implementation plan for the waiver aims to make the following changes within Alaska:

- Screen all Medicaid recipients for substance use disorder to allow for early access to needed services.
- Match individuals with substance use disorder with the appropriate level of services and tools necessary for recovery according to the American Society of Addiction Medicine criteria.
- Increase the range and number of treatment options for youth and adults to include community-based services available in more regions of Alaska, early intervention and treatment, and supports for those recovering from addiction.
- Improve the infrastructure and capacity of health care providers to offer services based on certification and accountability standards.
- Enhance certification and credentialing standards for professionals working in SUD.

In Juneau, the State funded expansion of SUD treatment services could include an array of outpatient treatment, inpatient (residential) treatment, and withdrawal management services. The exact number of services available in Juneau will depend on the breakout between the providers in Sitka and Juneau. These two hub communities make up Region 7 of the State 1115 Medicaid Waiver and will be managed together by the ASO. It is critical that our community and our community providers prepare to open these new services by examining whether and how they may be able to expand – their capacity for expansion in terms of budgets, building space, trained staffing, accreditation and board expertise, among other considerations.

State Funding for Behavioral Health Treatment Programs

The 1115 Medicaid Waiver for Behavioral Health Program (BHP), which include both mental health and substance use disorder programs, was recently approved and will target three groups:

- a. Group 1: Children, adolescents and their parents or caretakers with, or at risk of, mental health and substance use disorders (any member of the family, including parents and caretakers, is eligible to receive Group 1 services if able to meet Group 1 eligibility criteria)
- b. Group 2: Transition age youth and adults with acute mental health needs
- c. Group 3: Shared Behavioral Health Program benefits (Shared Group 1 and Group 2)

The services for children, youth, and adults listed below will now be reimbursed under this 1115 Medicaid Waiver. In Juneau, less than half of these services are currently available. Building this full complement of services in Juneau will require increased coordination and funding to develop the infrastructure, sites, and workforce.

- Home-based Family Treatment
- Intensive Case Management Services (ICM)
- Partial Hospitalization Program Services (PHP)
- Intensive Outpatient Services (IOP)
- Children's Residential Treatment Level 1 (CRT)
- Therapeutic Treatment Homes
- Assertive Community Treatment Services (ACT)
- Adult Mental Health Residential Services (AMHR)
- Peer-based Crisis Services
- Mobile Outreach & Crisis Response Services (MOCR)
- 23-Hour Crisis Observation & Stabilization Services (COS)
- Crisis Residential/Stabilization Services
- Community Recovery Support Services (CRSS)

Alaska Substance Use and Disorder and Behavioral Health Program (SUD-BHP)

Approval Period: January 1, 2019 - December 31, 2023 Amendment Approval: September 3, 2019

While this expansion in eligible services under Medicaid is to be applauded, it is important to note that no additional funding is coming into the state Medicaid budget. Tracking the impact of this expansion of eligible services on the mental health and substance use disorder services in Juneau should be considered.

State Budget and Funding Impacts of 1115 Medicaid Waiver and ASO Management System

It is unclear whether the changes at the State level in the availability of Medicaid dollars to organizations, nonprofits, and businesses working with people with mental illnesses and substance use issues will strengthen Juneau's continuum of care, or not.

Regarding the final 2020 State budget impact on service providers in Juneau, overall the sense of several, but not all organizations was that while the situation was stable regarding funding and funding

cuts from the State, organizations already have been absorbing State cuts for several years by using their reserves, increasing fund raising, and reducing training and benefits for staff. The uncertainty inherent in the change coming in the next few years weighs heavily on these nonprofit organizations and may adversely affect the quantity and quality of mental health and substance use services provided in Juneau.

For example, State Behavioral Health grant funding, the basis of the funds for the 1115 Medicaid Waivers, has been decreasing for several years. According to comments from Juneau organizations gathered in response to the potential State budget cuts in the summer and fall of 2019, organizations that use these funds to provide services have already increased efficiencies, altered their business model, changed or reduced their services to address the continuing shortfall in funding, or have actively pursued other grant funding where available. It is unclear if the grants will disappear completely in the next few years, as these funds are reallocated to fund the new 1115 Medicaid service array.

Most health and social service organizations are facing an uncertain future because of the potential continued reductions in State funds in upcoming years directly affecting their ability to provide needed services. Indirectly, State budget cuts may also lead to decreased local donations as the State budget impacts effect individuals, businesses, and the community. In addition, local government funds may decrease as less state funding goes to communities.

As organizations and businesses adapt to the 1115 Medicaid Waivers and the new services that can be billed to Medicaid, the potential increased billing may reduce Medicaid payments. Juneau must be alert to what services, if any, may experience decreased fee for service revenue due to changes in Medicaid payments.

Healthy System, Current System & Enhancements

Healthy System²

A Recovery Oriented System of Care (ROSC) is a continuum of addiction and mental health programs as well as ancillary social services that promote both individual and family recovery through prevention, wellness, crisis intervention, treatment, and recovery supports which range across the spectrum from very early interventions to the most intensive treatment interventions together with long term supports. Key characteristics include: culturally appropriate, accountable (effective and efficient), person-centered, and outcome-based

Services and Recovery Supports include:

Mental Health Treatment	Substance Abuse Treatment	Recovery Supports
○ Emergency Psychiatric ○ Forensic Psychiatric ○ Crisis Intervention and Stabilization ○ Residential Psychiatric ○ Community-based Residential ○ Outpatient and Home-based ○ Community Outreach	○ Detoxification and Sobering Centers ○ Long-term Residential ○ Short-Term Residential ○ Medication Management ○ Outpatient	○ Housing ○ Case Management and Navigation ○ Sobriety Programs ○ Natural Supports and Faith-based Programs ○ Prisoner Re-Entry ○ School and Employment ○ Peer Supports

The integration of treatment services and recovery supports are critical for people achieving and maintaining success in their personal journey to health. For example, simply providing behavioral health services will not enable recovery for someone who is homeless; when one is preoccupied with figuring out where they might sleep, and whether they will eat, tending to their illness is often not first on their list.

Current Local System

For a community of our size, Juneau has strong continuum of care. Every year social service and treatment agencies gather to discuss priorities and identify service, prevention and treatment gaps. Some of these gaps are already being addressed by community stakeholders in our schools – implementing a trauma-informed environment across the school district. We have gaps, which our community members and service providers have identified and are struggling to address. Juneau’s current system in the Juneau Community Action Planning Group (CAP) Continuum of Care (COC) in the Appendices.

² Goal 1 of the Plan (see page 11) is to develop a matrix of services in Juneau available to youth and adults for both mental health and substance use disorders. From these matrices, we will provide a client-friendly version that will be available on provider websites as well as handouts.

Enhancements

During these times of significant changes, there can be opportunities to re-imagine and re-configure the services that are delivered, who delivers them, how, and where. In interviews with the community stakeholders and providers, examining the potential of integration of services was of particular interest. This potential included examining the possibilities of:

- Network Opportunities/Shared Services Agreements
- Primary Care/Behavioral Health Integration
- Intersection with Tribal Health Corporations
- Intersection with Bartlett Regional Hospital

The behavioral health treatment agencies and the ancillary recovery support services that make up Juneau's behavioral health recovery continuum are a complex system. This system is undergoing massive change from the reorganization efforts at the State level, and the budgetary impacts from our Executive and Legislative Branches of government. As these changes occur, continued and well-directed support from the Juneau Community Foundation and the CBJ Assembly and municipal staff will be even more essential as our stakeholder agencies shift and adapt to the new service environment.

Juneau Substance Abuse and Mental Health Treatment Plan

Goals These reflect the input from service providers in Juneau. They are aligned with Alaska's Comprehensive Integrated Mental Health Program Plan goals* (Comp Plan Goal) and can be aligned with future funding opportunities.	Priority
1. Create a Juneau Behavioral Health Recovery Council. (Comp Plan Goal 2) <i>A Juneau Behavioral Health Recovery Council is needed to increase coordination of services and identification of gaps and recommendations for ways to fill gaps across the service system (in Juneau or with providers elsewhere). The mission of this Council would be to ensure that Juneau has the behavioral health services needed to serve all ages of our community. Membership should include an Assembly member, Bartlett Regional Hospital, SEARHC, JAMHI Health and Wellness, and other representatives of behavioral health and social services in Juneau, a member of the business community and a community member. Staff for the Council should come from the CBJ Housing Program. Potential strategies for the Council include:</i> • Coordinate the State of Alaska Division of Behavioral Health Community Action Planning group with the Juneau Behavioral Health Recovery Council and recognize the Council as a leadership committee, with a standing agenda and meeting schedule. • Network among local agencies to integrate care and coordinate efforts to meet agreed upon goals of this Plan. • Capture the community substance abuse and mental health treatment and recovery funding from public monies that flow into the community and identify who controls not only the funding (i.e. which state agency/department or discretionary funding agency) but also how those funds are flowing into community-based agencies. • Utilize the group to address ongoing system changes wrought by the 1115 Medicaid Waiver. Track the changes over time to ascertain trends in how the system is responding to the changes in grant and Medicaid funding. • Identify the specific mental health and substance abuse services that are in short supply on an annual basis and report back to the Assembly. • Oversee implementation of Goals 2-8.	System Development
2. Develop and Maintain Current Inventory of Existing Services and Providers (Comp Plan Goal 9) <i>While the report provides an overview of the providers and services, this list is not useful to families and friends in search of services for a loved one. Currently, a much more user friendly two-page version is being developed for Mental Health providers and updated for Substance Use Disorder. Services in Juneau are changing rapidly, with both the addition of new services and existing services closing. The Council would review the changing matrix of services and availability on a regular basis and ensure public information is updated regularly.</i> • Include current and potential service providers. • Outline services based on clients' priority needs for behavioral health treatment and recovery support services in the Juneau area. • Update Juneau Recovery Pathway [Substance Abuse] and develop the Mental Health Guide with the social service partners. • Review and validate services yearly by the Juneau Behavioral Health Recovery Council. • Consider implementing a software solution for tracking changes.	System Development

3. Coordinate with Juneau Coalition on Housing and Homelessness. (Comp Plan Goal 7) <i>Locating CBJ Council Staff in the offices of CBJ Housing Program would serve to have a focal point at CBJ for coordinating behavioral health services with housing and homelessness services. Coordination in this area is essential as many clients served by the CBJ Housing Program also have mental health problems and substance use disorders. In order to tackle homelessness in a meaningful way behavioral health resources are needed.</i> • Identify the homeless programs that are targeted to meet the needs of behavioral health clients. • Ensure Navigation services extend to support stability for housed behavioral health clients. • Develop specialized detox services for homeless behavioral health clients.	Service Capacity
4. Expand the capacity of the substance use disorder and mental health treatment providers, and ancillary supports, in order to provide treatments addressed in the 1115 Medicaid Waiver and the new State Administrative Services Organization (ASO). (Comp Plan Goal 2) <i>Currently, the Medicaid 1115 waiver and ASO implementation of services is a changing target. CBJ and agencies need to understand, in real time, what services will be covered by the new Medicaid waiver programs that are being rolled out by the state, in order to be in a position as a community to receive the funding needed to respond to changes. We have to be nimble to have programs in place that will be eligible for funding.</i> • Review of ASO guidance by the Juneau Behavioral Health Recovery Council as it becomes available and recommend action, as necessary. • Ascertain whether primary care settings are adequately reimbursed for integrated behavioral health.	Treatment Expansion
5. Grow the current SUD and MH system services for children and youth and sustain the improvements. (Comp Plan Goal 4) <i>An early task of the Council would be to determine the demand for behavioral health treatment for children and youth in Juneau. What is currently known, is that the number of beds and programs for behavioral health and homelessness that were available for youth in the past have greatly decreased. Currently, the CBJ Housing Program staff are working with agencies and youth to put together a viable program to attract federal Housing and Urban Development funds to support youth who are homeless. Broadening those efforts to include behavioral health resources that will be needed to support recovery and avoid chronic homelessness is critical in all efforts to support youth.</i> • Identify needed youth mental health and substance use services and monitor changes in services to determine how to implement the current Medicaid state plan and 1115 Medicaid Waiver Substance Use Disorder-Behavioral Health Plan. • Identify and provide state-supported MH and SUD treatment services in schools. • Determine whether to provide substance abuse treatment services and pre and post treatment options for youth, which are currently limited. Develop and sustain any services determined to be needed in order to safeguard the opportunity for young people to remain in Juneau as they work to attain/maintain their recovery.	Treatment Expansion

6. Increase assessment and referral options for young children to support early access to Medicaid funded community and school-based services. (Comp Plan Goal 1) <i>The early identification and treatment of behavioral health issues can have a profound positive impact on a child and their family as they grow up and integrate into the larger community through school, community activities, and sports. The opposite is also true, in that failure to address these issues in children will stifle their development and success in later years.</i> • Sustain community and grant funding to early childhood and infant learning as well as Head Start programs. • Implement additional Best Beginnings and Mental Health Consulting Program for early childhood to sustain and support children as they move through day care, and K-6.	Treatment Expansion
7. Promote ongoing efforts focused on suicide prevention in our community for adults and youth. (Comp Plan Goal 5) <i>Focusing resources on destigmatizing suicide, providing help to individuals contemplating suicide, and addressing the aftershocks for people who have lost someone to suicide through postvention services is essential to mitigate further harm to families and the community.</i> • Advertise the website - juneamentalhealth.org, a user-friendly mental health resource service and guide for Juneau. • Ensure continuation of Suicide Prevention and Postvention Training	Service Capacity
8. Investigate the workforce projects with AMHTA and UAA Training Cooperative to determine if there are opportunities to improve staffing stability in our agencies. (Comp Plan Goal 9) <i>Workforce issues plagued our behavioral health providers in Juneau. Ongoing support is needed to addressing the impact on nonprofits, such as worker of turnover, lack of employee healthcare coverage, low wages, high stress, and trauma.</i>	System Development

Priority Key:

Treatment Expansion - MH and SUD services not provided in Juneau or areas that require leaving to receive the care.

Service Capacity – Increase in MH or SUD services already provided in Juneau and removing barriers.

System Development and Coordination – Understanding services being provided and the coordination among providers and addressing sustainability and staffing.

*“Strengthening the System: Comprehensive Integrated Mental Health Plan for Alaska FY 2020-FY 2024, ” State of Alaska, Department of Health and Social Services, in coordination with Alaska Mental Health Trust Authority.

Appendices

1. Commentary from Juneau Behavioral Health System Stakeholders
2. List of service providers and others Interviewed
3. Juneau Community Action Planning Group (CAP) Continuum of Care (COC)

Commentary from Juneau Behavioral Health System Stakeholders

The community providers that are the focus of this assessment gave generously of their time and expertise to outline areas in the Juneau behavioral health and social services array that need attention. The following are the highlights of those interviews.

Priority	Gaps in the current system	Goal
SD	Communication and Coordination amongst the providers (the Who? What? How? of each provider)	1
	o agencies need to provide frequent updates on their changing service array	
	o more transparency in the system is needed	
SD	Behavioral health grant and Medicaid rate cuts are impacting non-tribal providers' ability to serve an increasing number of clients	4
SD	Referral and Intake – clients find the administrative process for accessing services burdensome and will use the emergency room system rather than the community providers	3
SD	Focus on use of Chemical Dependency Counselor (CDC) 2 staff is shutting the door on people who need the career ladder	7
SD	All providers identified staffing shortages as a huge worry	7
	o impossible to keep pace with the increasing salary requirements	
	o staff instability leads to poor treatment outcomes, adversely affecting client retention	
SD	No information on the roll-out of the 1115 Medicaid Waiver changes	*
SD	No information on the roll-out of the ASO	*
SC	Supported Housing opportunities are scarce, but a very necessary resource for the recovering behavioral health beneficiary	6
SC	Medical coverage for psychiatric services is limited given the number of clients in the community	3
	o Telemedical solutions have worked in many Alaskan communities, could do so in Juneau	
SC	Vocational Rehabilitation (VR) are only accepting referrals on “employable clients”	*
SC	Same day access for treatment services is a huge gap across programs	3
	o waiting in the lobby to catch an appointment is a hardship for many	
	o timeliness of service and authorization are a barrier	
	o long waitlists for adult Seriously Mentally Ill (SMI) clients and no easy intake for previous clients	
SC	Parents do not know what to do when their child is in crisis	2
SC	In-home services are limited for adults without a primary care diagnosis	6
SC	Lack of specialized detox services for homeless	6
SC	Need same day MAT option that is not too fancy and flexible	6
TE	Treatment (TX) services for young children and adolescents –	2,3 & 4
	o limited treatment services in schools	
	▪ they are seeing success with the teen health clinics	
	▪ increasing engagement with families in-home is a goal	
	o private counseling providers have waitlists and there are too few of them in the community	

	○ no substance abuse treatment services are available in Juneau at this time	
	○ there are no case management services targeted for Traumatic Brain Injury (TBI) clients in Juneau	
	○ pre/post treatment options for youth are non-existent	
	○ schools have need of additional social workers in schools	
	○ infant learning – there is a gap in services for ages 3-5	
TE	Court-ordered treatment for substance abuse is not used as often as need indicates	*
TE	Most complicated/vulnerable clients are unserved	4
	○ number of agencies doing outpatient behavioral health rehabilitation services is shrinking, decreasing the availability of care for the most severe clients (SED, SMI and SUD)	
	○ new treatment options are needed for adolescents (both outpatient and residential)	

Priority	Recovery Supports	Goal
SD	Agencies have identified that having Navigators is critical	6
SC	Homeless Services experiencing a 7.8% cut in FY 2020	6
SC	Homeless services providers are stretched	6
SC	Shelter services for older adolescents/young adults are non-existent	6
SC	Need a detail of housing units required to meet population	6

Priority	Change Opportunities	Goal
SD	A path to reorganization under the 1115 Medicaid Waiver	*
SD	Map of the Health Status of the state by region	*
SD	Integration with primary care	*
SD	Increased use of Peer Staff	6
SD	Changes in lead positions at agencies has led to improvements in coordination and access	*
TE	Assertive Community Treatment (ACT) Model for Adults	*
TE	Inclusion of telemedical treatment solutions to leverage access to professionals	*
TE	Afterschool Services at Zach Gordon Youth Center	*
TE	Schools are experiencing improved outcomes through Trauma Informed Early Intervention practices with:	*
	○ STEPS and Restorative Practices programs	
	○ MH Consultation and Reflective Practice	

Priority Key:

- TE Treatment Expansion - MH and SUD services not provided in Juneau or areas that require leaving to receive the care.
- SC Service Capacity – Increase in MH or SUD services already provided in Juneau and removing barriers.
- SD System Development and Coordination – Understanding services being provided and the coordination among providers and addressing sustainability and staffing.

Interviews

Doug Harris, JAMHI
Dave Branding, JAMHI
Crystal Bourland, NAMI Juneau
Bruce Van Dusen, Polaris House
Saralyn Tabachnick, AWARE
Wayne A. Stevens, United Way
Bradley Grigg, BRH
Mandy O'Neal Cole, AWARE
Linda Landvik, JAMHI
Gus Marx, JYS
Michael Pellerin, GHS
Michele Federico, GHS
Amy Simmons-Taylor, JYS
Erin Walker-Tolles, CCS
Bradley Perkins, SVDP
Jordan Nigro, ZGYC
Mariya Lovishchuk, Glory Hall
Beth Leban, Teen Health Centers
Patrick Taylor, JPD
Tristan Knutson-Lombardo, SAIL
Hilary Young, Juneau Suicide Prevention Coalition
Mark Walker, SEARHC
Kelly Nieman, YKSD
Cindy Brown Mills, JYS
Don Habeger, Prisoner Re-Entry
Dave Moore, JUMPP
Scott Ciambor, CBJ
Irene Gallon, CBJ
Katie Chapman, DHSS/DBH
Lynn Squires, DHSS/DBH
Courtney King, DHSS/HCS
Patrick Sidmore, ASBA
Kristen Bartlett, JSD
Ted Wilson, JSD
Maressa Jensen, JSD
Jeri Museth, OCS
Andrew Strand, OCS
Pres. Richard Peterson, CCTHITA
Becky Roth, R.O.C.K. Juneau

Southeast Alaska Behavioral Health/Integrated Services Continuum of Care

Updated October 29, 2019

Please Note: The process to share and coordinate screening, assessment and treatment material to coordinate care with referred or shared clients/consumers—as required in the RFP—is included within the attached “Memorandum of Agreement for Juneau Behavioral Health Providers for FY20.”

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
EMERGENCY SERVICES - 24-hour Community Wide			
Emergency Mental Health Svcs-Adults	24/7 Response; includes Telebehav. Health access for Tenakee Sprgs, Elfin Cove, Gustavus	JAMHI	State/Med
24/hr Crisis Line and Safe Emergency Shelter	DV/SA Crisis	AWARE	State/Local
Emergency Services Program - Public Inebriate Social Detox - Crisis Van	SA Crisis	RRC/BRH	CBJ
SEARHC Help-Line	24/7 Crisis Hot Line	SEARHC	Fed
PREVENTION			
Public campaign	Educ, safety, media, advocacy, community for misuse of prescription Rx	JAMHI	Fed/State
CHOICE Retreats	Prevention and cessation, peer modeling, life skills and healthy choices education	JYS	JCF
Family Services & MH Prgm, SA/MH	Educ & support with Native Community, schools	SEARHC	Fed

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Overdose Prevention	Narcan distribution and training	JAMHI	State
Personal Safety Education	Pre-school thru college age	AWARE	State/Local
Girls on the Run & Boys Run	Girls & boys grades 3-8	AWARE	State/Local
Alaska Men Choose Respect	High School and adult age male programming	AWARE	Fed/Local
Education & Support Groups	For community and women impacted by dv/sexual assault	AWARE	State/Local
Life Skills & Creative Play Groups	For community & children/youth impacted by dv/sexual assault	AWARE	State/Local
Healthy Relationship Class for Women	10-week education class	AWARE	State
Juneau Choice & Accountability Program- Men at Work	24-week education class	AWARE	State/Local
Coaching Boys into Men	High school and adult	AWARE	State
Haa Tóoch Lichéesh (formally the Juneau Violence Prevention Coalition)	Community planning and partners	AWARE	State
Suicide Prevention Project	School-based, community awareness and postvention.	JYS	State/JCF/ACT
Cultural Community Support Gps	Tlingit-based story-telling, Arts/crafts, drum group for community	SEARHC	State/Fed
EARLY INTERVENTION			
Early Childhood Services Program (ECS)	HeadStart/Pre-schools BH services for ages 3-5. Consultation	JYS	State/Med

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
NAMI Basics	6-week education and skills course for parents & caregivers with children or adolescents with emerging behavioral health needs.	NAMI/J	AMHTA
NAMI Family & Friends Seminar	Informational seminar on common mental health conditions, treatment options, caregiving strategies and navigating resources.	NAMI/J	AMHTA, NAMI/J
Juneau Alcohol Safety Action Program (ASAP)	Screening, referral, compliance monitoring, Alcohol Drug Info School for youth and adults, Victim Impact Panel	JAMHI	State/SP/TPR
Individual/Group Counseling	For child survivors of dv, sexual assault, child abuse	AWARE	State/Local
Child Advocacy Center	Medical & forensic exams for children; advocacy, referrals and case management.	CCS	State
Love & Logic Parenting Group/Circles of Security	For survivors of domestic violence	AWARE	State/Local
Juneau Coordinated Resource Project	Case mgmt and outpt. clinic services-for mental health court participants	JAMHI	State/Med
JAMHI Wellness Program	Primary care medical prevention/early intervention services, BH integrated care prevention/early intervention services	JAMHI	State/Med/SP
OUTPATIENT			
Comprehensive Sub Abuse Eal/MH/TBI/FASD screening	Adult CD Assessments, screening and referral	GHS	DBH/SP/Med/TPR

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Juneau Therapeutic Court	Assmt, Tx Recommendations, Referral, SA Tx, Indiv/Grp/Fam Couns, Educ, Life Skills, Case Mgt, Relapse Pvtm, Cont Care, Fam Prgm, Gender-specific grps	GHS	State
Adult SA/Dual Diag Capable ASAM I	Indiv, Grp, Fam Couns, Care Coordination, after/extended care, (Moral Reconciliation Therapy with Community Work Svc, Cognitive Restructuring, Addiction education, Relationships, Early Recovery Skills, Relapse Prevention)	GHS	DBH/SP/Med/TPR
Adult Behavioral Health – Co-occurring Disorder Capable, SMI-Rehabilitation, Case Management	Walk-in or tele-behav. health integrated clinical assessments M-Th 8a – 1:30p; individual and group therapy and case management for persons with SED, SUD, SMI and co-occurring disorders; psychiatric, med mgt, nursing svcs.	JAMHI	DBH/Med/SP/SFS TPR
MH/CD/Risk/Psychiatric Assessment	Assessments	JYS	State/Med
Family Outpatient Program	Therapy/skill dev	JYS	State/Med
School-Based Services (SBS)	Clinical Therapy/Rehab Skill development in elementary schools	JYS	State/Med
Integrated Behavioral Health Assessment	Integrated BH Assmt for SA/Co-Occurring Disorders	RRC	SP/SFS/TPR/Med
ASAM Level I.0 Outpatient Tx – Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy,	RRC	SP/SFS/TPR/Med/MAT

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
	Urine Drug Screens, Relapse Pvttn, Cont Care MAT -OBOT		
Family Services Prgm/SA, Youth & Adult	Indiv & Fam Couns.	SEARHC	SEARHC /Fed
Family Services Prgm/SA, Youth & Adult	Assessments & Eval	SEARHC	SEARHC/Fed
MH Prgm, Adolescent, Adult, Elderly	Assessment, Med Mng, Psychotherapy, Psychiatric.	SEARHC	SEARHC/Fed/TPR
MH Prgm, Child & Adolescent, Parents	Child & Fam Therapy	SEARHC	SEARHC/TPR
BH Department	Case Management	SEARHC	Fed/TPR
BH Department	Tele-Behavioral Conf	SEARHC	Fed/TPR
SA/MH Co-Occurring	Indiv, Fam Therapy,	SEARHC	Fed/TPR
Screening and Integrated Behavioral Health Assessment	DSM/ASAM Assessments	SEARHC	SEARHC/FED
ASAM Level 1.0 outpatient treatment	Continuing Care, Relapse Prevention, education, group counseling, individual counseling, case management	SEARHC	SEARHC /Fed
Screening and Integrated Behavioral	Adult integrated BH assessments and referrals	SEARHC	SEARHC /Fed
SEARHC BH Dept	Walk-in Open Enrollment for intake M, W, & F 1-3PM, T & THR 9-11AM. Crisis Walk-Ins M-F 8-5PM	SEARHC	SEARHC /Fed

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Juneau Coordinated Resource Project	Mental health court case mgt and outpatient clinical services	JAMHI	State/Med
INTENSIVE OUTPATIENT			
Beh Health Eval SA/MH/FASD screening Adult Beh health-Dual Diag capable ASAM II.I.	Adult Assessmts	GHS	DBH/SP/Med/TPR
Adult SA/Dual Diag Capable ASAM II.I	Indiv, Grp, Fam, Couns, Care Coordination, Rehab Tx, Extended Care, Moral Reconation, Cog Restructuring, Early Recovery, Gender grps, soc support.	GHS	DBH/SP/Med/TPR
MH Intensive Program	Couns/Skill Dev	JYS	State/Med
Integrated Behavioral Health Assessment	Integrated BH Assmt for SA/Co-Occurring Disorders	RRC	SP/SFS/TPR/Med
ASAM Level II.I Outpatient Tx – Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvttn, Cont Care; MAT -OBOT	RRC	SP/SFS/TPR/Med/MAT
Matrix Model Group with Substance Use Assessments ASAM Level 2.1	Assmt, Tx Recommendations, Referral, SA Tx, Indiv/Grp/Fam Couns, Educ, Life Skills, Case Mgt, Relapse Pvttn, Cont Care, Fam Prgm, Gender-specific grps	SEARHC	SEARHC /Fed
DAY TREATMENT			

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
RESIDENTIAL			
Youth Mental Health			
15-bed level-four girls' Tx Program	Lighthouse: Long-term Tx Dual Dx (Matrix Model)	JYS	State/Med
15-bed level-four boys' Tx Program	Montana Creek: Long-term Dual Dx (Matrix Model)	JYS	State/Med
Residential Educational Program	Education	JYS/Sch Dist.	CBJ/State/Med
Wilderness Therapy multi-bed	Crossings: Wilderness Therapy Wrangell Based 65-day Mental health primary diagnosis with the ability to have a secondary diagnosis of SUD	SEARHC	FED/STATE/SEAR HC
Youth Behavioral Health – Co-Occurring Capable			
Raven's Way Program-Adventure Bound	Matrix Model; Referral/ open enrollment	SEARHC	Fed
Youth Long-term Transitional			
7-bed transitional living apartments	Transitional Living Program at the Black bear Apartments, offering Supported Housing	JYS	CBJ/Fed
Child/Youth Crisis/Respite			

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Adult Mental Health			
Bartlett Mental Health Unit	Eval and Treatment	BRH	DBH/Med/TPR
Independent Permanent Housing (15 units)	Independent Housing	JAMHI	HUD/SP
Permanent Supported Housing (30 beds)	Person-centered support across 4 settings	JAMHI	DBH/Med/TPR/SP
Polaris House	Adult Substance Abuse. Maintain less than 10% homelessness for members	Polaris	DBH/AMHTA
NAMI Peer-to-Peer Course	8-session, peer-led recovery education course for individuals experiencing a mental illness or co-occurring SUD.	NAMI/J	AMHTA, NAMI/J
NAMI Connection Support Group	Weekly peer-led support group for adults with a mental illness or co-occurring SUD	NAMI/J	AMHTA, NAMI/J
Senior Mental Health Services	Individualized in home counseling services for seniors and their families.	CCS	State/Local
Adult Substance Abuse			
Integrated Behavioral Health Assessment	Integrated BH Assmt for SA/Co-Occurring Disorders	RRC	SP/SFS/TPR/Med
ASAM Level III.5 Residential Tx – 16- Bed, Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvttn, Cont Care; MAT -OBOT	RRC	DBH/SFS/SP/TPR/Med/MAT

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
ASAM Level II.I Outpatient Tx – Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvtn, Cont Care; MAT -OBOT	RRC	SP/SFS/TPR/Med/MAT
ASAM Level I.0 Outpatient Tx – Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvtn, Cont Care; MAT -OBOT	RRC	SP/SFS/TPR/Med/MAT
ASAM Level III.7-D & IV-D Medically Monitored Tx - MHU, Med Surg, CCU	Detoxification	RRC/BRH	DBH/TPR/Med
Integrated Behavioral Health Assessment	Primary care assessment and treatment, Integrated Behavioral Health assessment for SUD, co-occurring disorders, individual, referral services, continuing care and support, MAT	JAMHI	DBH/Med/TPR
Intensive Outpatient Treatment; ASAM Level I.0 and II.I	Matrix Model; Integrated Behavioral Health assessment for co-occurring disorders; Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvtn, Cont Care; MAT -OBOT	SEARHC	Fed/SEARHC
ASAM Level 1.0 Outpt Substance Use Disorder Treatment- Adult SA	Integrated BH Assmt, Indiv., Grp. & Fam. Couns., Referral Svcs, Continuing Care	GHS	DBH/SP/Med/TPR

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
ASAM Level II.I Intensive Outpt. Substance Use Disorder Treatment – Adult SA	Integrated BH Assmt., Indiv, Grp., & Fam. Couns., Referral Svcs, Continuing Care	GHS	DBH/SP/Med/TPR
Adult Behavioral Health – Co-Occurring Capable			
Intervention and Referral	Individual, Family	GHS	State/SP
Independent Permanent Housing (15 units)	Independent Housing	JAMHI	HUD/SP
Permanent Supported Housing (30 beds)	Person centered support across 4 settings	JAMHI	DBH/Med/TPR/SP
Outpatient Adult Svcs –Ages 18+	Primary care assessment and treatment, Integrated behavioral health assessment, psychiatric eval, med mgmt, individual and group counseling, case mgmt, rehab services, care coordination and referral. Same-day assessment access; tele-behavioral health capacity.	JAMHI	DBH/ Med/ TPR/ SP/SFS
Integrated Behavioral Health Assessment	Integrated BH Assmt for SA/Co-Occurring Disorders	RRC	SP/SFS/TPR/Med
ASAM Level III.5 Residential Tx – 16- Bed, Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvttn, Cont Care; MAT -OBOT	RRC	DBH/SFS/SP/TPR /Med/MAT

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
ASAM Level II.I Outpatient Tx – Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvttn, Cont Care; MAT -OBOT	RRC	SP/SFS/TPR/Med/MAT
ASAM Level I.0 Outpatient Tx – Adult SA/Co-Occurring Disorders	Integrated BH Assmt, Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvttn, Cont Care; MAT -OBOT	RRC	SP/SFS/TPR/Med/MAT
ASAM Level I.0 Outpt. Substance Use Disorder/Co-Occurring Disorders-Adult	Integrated BH Assmt, Indiv, Gp., & Fam Couns, Referral Svcs, Continuing Care	GHS	DBH/SP/Med/TPR
ASAM Level I.I Intensive Outpt. Substance Use Disorder/Co-Occurring Disorders - Adult	Integrated BH Assmt., Indiv, Gp., & Fam. Couns., Referral Svcs, Continuing Care	GHS	DBH/SP/Med/TPR
Intensive Outpatient Treatment; Outpatient Treatment; ASAM Level I.0 and II.I with Mental Health Services	Matrix Model; Integrated Behavioral Health assessment for co-occurring disorders; Tx Planning, Indiv/Grp/Fam/Couples Coun, Gender-Specific Grps, Case Mgt, Rec Therapy, Urine Drug Screens, Relapse Pvttn, Cont Care; MAT –OBOT; with mental health therapist treating mental health condition	SEARHC	Fed/SEARHC
Residential Transitional Living for Survivors of Domestic Violence/SH	11 units of transitional housing, counseling	AWARE	State/Local

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Forget-Me-Not Manor	Juneau Collaborative Housing Apartments- -32 people experiencing chronic homelessness and substance misuse. Housing-1st.	JHFC	State/Local
DETOXIFICATION			
ASAM Level III.7-D & IV-D Medically Monitored Tx - MHU, Med Surg, CCU	Detoxification	RRC/BRH	DBH/TPR/Med
Emergency Services Program - Public Inebriate Social Detox - Crisis Van	SA Crisis	RRC	CBJ
MISC ADULT BEHAVIORAL HEALTH SERVICES			
Anger Management	Group	GHS	SP
Adult Re-Entry Prgm-Corrections (APIC)	Pre and post release case management services; clinical & psychiatric assessments, treatment planning, Individual and group services, primary medical care.	JAMHI	DOC
Adult Re-Entry Prgm	Group, Case Mgt	GHS	DOC
Candlelight AA and Women's AA	Self help	GHS	Donation
Coordinated Resource Project (MH Court)	Case Management, OP services	JAMHI	DBH/CBJ/Med/ TPR
Emergency Services Patrol Public, Inebriate Program	Social Detox	RRC	DOC

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Adult Community Support	Group and Individual	Polaris	AMHTA
Adult Community Job Service	Individual Support	Polaris	DBH, DVR
Court Ordered Ed	Alcohol and Drug Info adult and youth; ADIS and YADIS	JAMHI	SP
Victim Impact Panel	Group	JAMHI	SP
Adult Reducing Recidivism Case Mgt.	Case mgt for medium to high risk offenders	JAMHI	State
INTEGRATED PRIMARY CARE			
Adult Primary Care	Primary medical care for all adults integrated with behavioral health services	JAMHI	SAMHSA
Pain Management	Integrated Primary Care Mental Health-Pain Management Care coordination	SEARHC	FED/SEARHC
MAT Group	Integrated Primary Care Mental Health-MAT group using Matrix material prescribers doing group visits at the end of the group, UA's prior	SEARHC	FED/SEARHC
OTHER			
Transitional Supported Housing	Case Mgt Life Skills, Placement and Rental Assistance	GHS	AHFC/SP
Juneau Choice and Accountability Program (JCAP)	24 class psychoeducational program for dv offenders, community and prison programs	AWARE	State/Local
Teen Health Center	Clinical support to school-based Teen Health Centers	JYS	JSD/JCF
Foster Care	Therapeutic foster care	Akeela	Medicaid

PROGRAM/TYPE	DESCRIPTION	AGENCY	FUNDING
Bereavement Support	Individual and 8-wk group education 2X year.	CCS	Local/State
NAMI Family-to-Family Course	8-session education course for family members and caregivers who support loved ones with mental illness or co-occurring SUD	NAMI/J	AMHTA, NAMI/J
NAMI Family Support Group	Peer-led support group for family members and friends who support loved ones with a mental illness or co-occurring SUD	NAMI/J	AMHTA, NAMI/J
Family Support Group	Group for families experiencing SUD	JAMHI	Donation
AGENCIES			
Bartlett Regional Hospital		BRH	
Catholic Community Services		CCS	
Division of Behavioral Health		DBH	
Division of Juvenile Justice		DJJ	
Gastineau Human Services		GHS	
Indian Health Service		IHS	
JAMHI Health and Wellness		JAMHI	
Juneau Youth Services		JYS	
NAMI Juneau		NAMIJ	
Mt. Edgecombe Hospital		MEH	

PROGRAM/TYPE		DESCRIPTION	AGENCY	FUNDING
Office of Juvenile Justice and Delinquency			OJJDP	
Office of Violence Against Women			OVW	
Rainforest Recovery Center			RRC	
Southeast Alaska Regional Health Consortium			SEARHC	
Polaris House			Polaris	
Aiding Women in Abuse & Rape Emergencies (AWARE), Inc.			AWARE	
Akeela			AKEELA	
Community Connections			CC	
Alaska Island Community Service			AICS	
Lynn Canal Counseling			LCC	
Youth Advocates of Sitka			YAS	
Sitka Counseling and Prevention Svcs			SCPS	
Southeast AK Regional Health Consortium			SEARHC	
ACRONYMS AND ABBREVIATIONS				

PROGRAM/TYPE		DESCRIPTION	AGENCY	FUNDING
AMHTA	Alaska Mental Health Trust Authority			
CM	Case Management	Mgt	Management	
Couns	Counseling	Outpt	Outpatient	
DBH	Division of Behavioral Health	PC	Primary Care	
Dep	Dependence	Ref	Referral	
DOC	Dept. of Corrections			
Detox	Detoxification	SA	Substance Abuse	
Dist	District	Sch	School	
DV	Domestic Violence	SED	Severely Emotionally Disturbed	
Educ	Education	SMI	Seriously Mentally Ill	
Fam	Family	SP	Self-Pay	
FASD	Fetal Alcohol Spectrum Disorder	TPR	Third Party Reimbursement	
Fed	Federal	Tx	Treatment	
Grp	Group	SFS	Sliding Fee Scale	
Indiv	Individual			
Inpt	Inpatient			
Med	Medicaid			
MH	Mental Health			



City and Borough of Juneau
 City & Borough Manager's Office
 155 South Seward Street
 Juneau, Alaska 99801

Telephone: 586-5240 | Facsimile: 586-5385

DATE: June 22, 2020

TO: Maria Gladziszewski, Chair, Assembly Committee of the Whole
 CBJ Assembly

FROM: Mila Cosgrove, Deputy City Manager

RE: Unsheltered Population Update

Background

Since 2017, CBJ has had a more active role in homelessness issues, stemming from recommendations by the CBJ Assembly Taskforce on Homelessness. ([June 13-September 12, 2017](#)) The recommendations included, applying for Housing and Homeless Services Coordinator grant funds to help implement a Coordinated Entry system, funding a cold weather emergency shelter from November – April, and supporting community efforts to establish an Assertive Community Treatment Team (that consists of a transdisciplinary team of medical, behavioral health, and rehabilitation professionals who work together to meet the intensive needs of recipients with severe and persistent mental illness.)

The COVID-19 pandemic has put undue stress on the safety net the community has constructed for people who are experiencing homelessness. As the pandemic unfolded, community providers sought to provide services to target populations in a way that would allow for the safety of patrons and staff. The approaches used by providers varied significantly and, as a result, highlighted the gaps in the community continuum of care for this population.

There are multiple providers housing this population. Each organization has a slightly different mission and willingness to serve patrons:

AWARE	Houses individuals who have suffered domestic violence
Bartlett Regional Hospital	Provides a medical respite care program
Family Promise	Shelters and houses families
St. Vincent DePaul	Contracts with the CBJ to run a low barrier cold weather shelter (Nov – April)
The Glory Hall	Shelters individual adults
CBJ	Provides a low barrier campground during the summer months Funds the cold weather shelter Provides a sleep off service for inebriated individuals Helping to develop Coordinated Entry process to identify and refer most vulnerable to housing

Key Issues identified

Capacity: Across the board organizations that work with this population struggle with staff turnover, capacity issues, and case management options to adapt to changes and to work with a difficult population. Putting evolving best practice strategies and federal requirements for funding (street outreach, data entry and case management in the Homeless Management Information System, and Coordinated Entry) into place are recent, additional responsibilities that need support. COVID further stressed the system by limiting the number of volunteers able to assist in shelter operations.

Shelter System:

COVID-19 immediately highlighted the inadequacies of current shelter opportunities in terms of health and safety and social distancing standards.

CBJ took over the Armory building and contracted with St. Vincent DePaul's to maintain a low barrier shelter to allow for adequate decompression of other shelter locations with space for 70 persons a night. The current contract, which is set to expire on July 15th, will be extended, at a minimum, by an additional 2 months.

The Glory Hall capacity has decreased due to COVID-19 from 32 beds to 16 to maintain social distancing standards and is in process of developing a new shelter in the Valley. The Glory Hall housed individuals in hotel rooms during the first few months of the pandemic.

AWARE, Family Promise, CCFR Sleep-off, and Medical Respite have put in place COVID-19 strategies and operated as close to usual throughout the health crisis.

As the community settles into a continued COVID-19 response, questions continue about the how to handle sheltering homeless individuals in the future.

- There is a need for an ongoing low barrier shelter for homeless individuals. The Glory Hall does serve a portion of the unsheltered population year round, but capacity and entrance rules leave many individuals unserved.
- For the past three winters and during the COVID-19 response, the cold weather shelter contract with St. Vincent's, and the Mill Campground, have provided overflow and low barrier options. The physical location for the cold weather project has changed each year. (Public Safety Building, St. Vincent's on Teal Street, the Armory) With almost year round operation due to COVID-19, planning for upcoming winter needs to take place immediately—as the St. Vincent's Teal Street location is no longer a social distancing option.
- Additionally, the community does not have an emergency shelter for youth (18-24). A handful of local providers have been engaged in a 9-month HUD Youth Homeless Demonstration Grant planning process targeting a future competitive round for this type of service. There is an additional memo on this topic in this packet.

Mental Health Services and Case Management Entities that provide shelter services to the homeless need to rely heavily on available mental health services and case management, either through their own organization or with community partners.

June 22, 2020
Assembly Committee of the Whole
Unsheltered Population Update

The Juneau Community Foundation report provides a framework on how to begin to identify gaps and coordinate services that will impact positively the organizations that work with the homeless population. Those services are currently hit and miss leaving many people without the support they need to alter their circumstances.

Coordination of Services: There is a need for a coordinated approach to mental health and substance abuse issues which often contribute to individuals becoming homeless. The position needs to be established with clear authority to assist the multiple agencies working in this space to more effectively work together to meet the needs of this fragile population. Given the level of authority needed, the position should be housed at CBJ. It may be possible to seek grants to cover the cost of such a position through the Alaska Mental Health Trust Authority, the Rasmussen Foundation, or the State of Alaska, Division of Behavioral Health.

Recommended Assembly Action

The Assembly should consider what avenues it has to provide additional funding to extend the effectiveness of community social services. It is possible that some support might be CARES act eligible and care should be taken to identify the impacts of COVID on social service nonprofits to assure they receive the support needed to respond to the public health emergency created by the disease.

If the economic crisis expands, it is likely there will be a bigger impact on emergency housing and feeding services which will further adversely impact the fragile system that exists. As the Assembly plans for CARES Act disbursements, the Assembly should consider specific funding strategies in these areas.

While emergency shelters are not the final solution to serving the unsheltered population, and care should be taken to work with community providers to establish longer term housing strategies, there remains a gap in providing needed emergency shelter services. CARES act funding can fill the immediate need, but there may be additional community need beginning January 1, 2021. This is further complicated by the fact that the cold weather shelter that CBJ funds lacks a designated location for the upcoming cold weather season.



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Telephone: 586-5240 | Facsimile: 586-5385

DATE: June 22, 2020

TO: Maria Gladziszewski, Chair, Assembly Committee of the Whole

FROM: Mila Cosgrove, Deputy City Manager

RE: Emergency Shelter Services for Youth in Juneau

Background and Need

Juneau has been without emergency shelter services for youth since August of 2019; for several years prior to that time the services were limited. The Juneau School District averages 125-150 students annually who qualify for homeless support services. Over 40% of these students are at the three High Schools. Additionally, homeless service providers in Juneau estimate there are approximately 70 youth between the ages of 18-24 who are homeless in our community. There is a significant need for a continuum of housing options for youth in Juneau. During this time of COVID-19 this need is exacerbated as youth who often move from place to place (i.e.: "couch surf"), find this option less available to them.

Juneau Youth Services previously provided sheltering for youths, but ceased operation for two reasons. First, their mission changed over time, and second funding for the program ended.

Grant Funding Available

The Federal Family and Youth Services Bureau is currently accepting applications for their Runaway and Homeless Youth Basic Center Program grant funding. These funds long assisted in the funding of the previous emergency shelter for youth in Juneau. The following is a description of the program.

The Runaway and Homeless Youth program's Basic Center Program (BCP) provides temporary shelter and counseling services to youth who have left home without permission of their parents or guardians, have been forced to leave home, or other homeless youth who might otherwise end up in the law enforcement or in the child welfare, mental health, or juvenile justice systems. BCPs work to establish or strengthen community-based programs that meet the immediate needs of runaway and homeless youth and their families. BCPs provide youth under 18 years of age with emergency shelter, food, clothing, counseling and referrals for health care. BCPs can provide up to 21 days of shelter for youth, and these programs seek to reunite young people with their families whenever possible, or to locate safe and appropriate alternative placements.

Community partners have reached out to the Zach Gordon Youth Center to see if CBJ would take the lead to work with community partners to apply for this grant, as well as seek other funds, in order to develop a robust shelter program for youth in Juneau.

June 22, 2020
Assembly Committee of the Whole
Emergency Shelter Services for Youth in Juneau

Tlingit and Haida Regional Housing Authority is interested in acting as the property managers for a facility dedicated to this purpose, incurring the costs associated with work done on the building and general up-keep.

On a related note, Zach Gordon Youth Center is one of many partners involved in a different program, the Youth Homeless Demonstration Project (YHDP), which seeks to develop employment and housing options for youth up to 24 years of age.

Conclusion

There is a small window of time to consider this opportunity for community collaboration to serve a considerable need that no one agency is currently able to take on alone. The Basic Center Program grant application is due July 5th. The YHDP grant application will also be due in early July. The Juneau Community Foundation has expressed a strong interest in assisting with a matching grant. No other entity is willing to take the lead on pursuing funding, developing details of a program.

For many decades, there was sufficient funding available in Alaska that non-profits were able to take the lead on social service planning, provision of social services. That is no longer the case.

The Assembly should decide whether it supports staff taking the lead on applying for BCP funding.

MEMORANDUM



155 S. Seward St. Juneau, Alaska 99801
Scott.Ciambor@juneau.org
Voice (907) 586-0220
Fax (907) 586-5385

Date: June 22, 2020

TO: Committee of the Whole

FROM: Scott Ciambor, Chief Housing Officer 

Re: CBJ COVID-19 Short-Term Rental Assistance Program Update

Dear Finance Committee:

In April 2020, the Assembly passed Emergency Resolution No. 2889 appropriating \$200,000 from the Juneau Affordable Housing Fund to the CBJ COVID-19 Short-Term Rental Assistance Program. This memo provides updated data and feedback on the program.

Program Period: April 30 – June 20, 2020

Applications Provided Upon Request: 34

Households Assisted: 9

Average Rental Assistance Award: \$1719

Total Funding Expended: \$15,471

Households Denied: 2 (did not meet eligible criteria)

Feedback

Alaska Housing Development Corporation staff indicate that requests and awards have been slower than anticipated. In discussions with clients, some reasons included:

- Many people have had enough savings to pay for a couple of months rent;
- Additional Federal unemployment benefits through the CARES Act (through July 2020); and
- Federal economic stimulus checks (May 2020, full check at \$1200/person)

AHDC staff reports that they are receiving an increase in call for help with mortgages that are not covered with this program.

There is still concern that a financial hardship for Juneau households is on the horizon.

There are additional resources in the short-term that may continue to offset rental challenges, including:

- Alaska Housing Finance Corporation's announced the [Alaska Housing Relief Program](#) (June 15- June 26, 2020) Each eligible household may receive up to \$1,200, payable to their lender or landlord. Program eligibility is at 80%AMI and below.
- Permanent Fund Dividend checks will be paid out earlier this year, in July, so that could also provide temporary rental relief.

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Recommendation

Currently, the rental assistance program is set to end on June 30, 2020. Staff and community partners (AHDC, JCF) recommend extending the program until December 31, 2020, given the end of federal and state relief programs and the uncertainty of additional assistance in the fall and winter months.



**OFFICE OF THE MUNICIPAL CLERK/
ELECTION OFFICIAL**

City and Borough of Juneau (CBJ)
155 S. Seward St., Room 202
Juneau, Alaska 99801

Phone: (907)586-0203 Fax: (907)586-4552
email: Beth.McEwen@juneau.org

Date: June 19, 2020
To: CBJ Assemblymembers & Staff
From: Beth McEwen, Municipal Clerk/Election Official
Subject: By Mail Election Changes for October 6, 2020 Regular Municipal Election

With the move to a By Mail Election this October in coordination with the Municipality of Anchorage, there is a need to make some code changes to facilitate that process. Attached is Ordinance 2020-24 and Emergency Ordinance 2020-30 which will be up for Public Hearing/Assembly action at the June 29 Regular Assembly meeting. Along with the ordinances, also attached is a revised quick reference date list showing the new dates in blue/bold font and the previous dates if it was still a polling place based election in red strike-through.

Some of the key changes required in order to conduct a By Mail election are summarized below:

- The timeframes involved have been stretched out to begin earlier and end later in order to facilitate the ballot production, mailing, receiving, and review processes. (See attached) .
- Since we will be using the Municipality of Anchorage Election Team to assist us in conducting this election, the election worker qualifications needed to change from being a Juneau registered voter to an Alaskan registered voter.
- The By Mail Election process provides for each registered voter within the CBJ boundaries to be mailed a ballot at the mailing address listed on their voter registration on file with the State of Alaska.
- Clerk/Election staff is currently preparing a postcard mailing to all registered voters encouraging them to verify and/or update their voter registration addresses to ensure they are accurate.
- Ballots will not be mailed to voters who have had their election mail returned as undeliverable.
- Voters can submit an application to have their ballot mailed to an alternative address and/or apply for an electronic transmission ballot similar to submitting a previous Absentee By Mail or Absentee By Fax ballot in our poll based elections. For those instances in which a voter did not receive a ballot or needs to obtain a replacement ballot, they can do so at a Vote Center.
- The Early/Absentee Voting Stations are being converted to Vote Center(s) and while we hope to have at least two Vote Centers available in Juneau, due to space availability and staffing resources, the main Vote Center will be located in the Assembly Chambers. This will require Election use of the Chambers 24/7 from September 15-October 7 and also October 19-20.
- A major change in using this process is that preliminary "unofficial results" will not be available on Election night. The first round of preliminary "unofficial results" are expected on Friday, October 9 with final certification scheduled to take place on Tuesday, October 20.

While this provides a small glimpse at some key changes involved with conducting a By Mail Election, I'd be happy to answer any questions members may have about the election process and/or bring answers back to the Assembly at the June 29 meeting.

For more details on the Municipality of Anchorage Election By Mail process you may want to check out this online article.

<https://www.sightline.org/2020/06/16/how-anchorage-ran-a-safe-smooth-pandemic-election/>

Presented by: HRC
Presented: 06/08/2020
Drafted by: R. Palmer III

ORDINANCE OF THE CITY AND BOROUGH OF JUNEAU, ALASKA

Serial No. 2020-24

An Ordinance Amending the Elections Code Relating to Vote by Mail for City and Borough of Juneau Municipal Elections.

BE IT ENACTED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF JUNEAU, ALASKA:

Section 1. Classification. This ordinance is of a general and permanent nature and shall become a part of the City and Borough of Juneau Municipal Code.

Section 2. Amendment of Section. CBJ 29.07.280 Review of election returns, is amended to read:

CBJ 29.07.280 – Review of election returns.

(a) Beginning on the first Friday after each election, absentee or by-mail ballots not previously counted and questioned ballots, which the ballot review board and election official determines should be counted, shall be counted. The election official and such assistants as may be appointed by the election official shall count such ballots in accordance with the voting systems determined for use in an election.

(b) By the second Tuesday after each election the election official shall conduct the review of all election returns with the canvass review board. The review may be postponed for cause from day to day, but there shall be no more than three such postponements. The canvass review

board, in full view of those present, shall review any additional absentee or by-mail ballots that were postmarked by election day and received in the mail as well as any ballots challenged by the ballot review board and determine whether they will be rejected or counted. The canvass review board will then add those ballots eligible to be counted to the preliminary results the election returns and compile the total number of votes cast for each candidate and for and against each proposition and question to determine the final results to be certified by the election official. The election official will then certify the election in accordance to 29.07.290.

(c) Reserved

Section 3. Amendment of Section. CBJ 29.07.350 Definitions, is amended by incorporation of the following definitions in alphabetical order to read:

CBJ 29.07.350 - Definitions.

The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Ballot means any document provided by the municipal clerk on which votes may be cast for candidates or propositions. As used in this title, the term “ballot” shall mean the official ballot, except where the context clearly indicates it means the sample ballot or both types of ballots.

Ballot drop box or drop box means a device placed or designated by the municipal clerk for the purpose of receiving voted ballot envelopes.

Clerk and municipal clerk mean the clerk of the municipality or an authorized designee.

Poll Based Elections refers to those elections conducted primarily using precinct polling places for in-person voting on election day.

Vote Center means any location designated by the election official for the purpose of providing voter assistance that is not solely for casting votes for a specific precinct.

Voting system means the mechanical, optical, electronic, or other physical system used for marking, and counting, and processing ballots and other election materials.

Section 4. Amendment of Section. CBJ 29.07.360 Elections by mail, is amended as follows:

CBJ 29.07.360 - Elections by mail.

(a) At the direction of the Assembly by motion, the election official may conduct an election by mail. ~~Except as provided herein or in election policies issued pursuant to CBJ 29.07.350, procedures for the conduct of by mail elections shall be as provided for regular and/or special elections as appropriate.~~

(b) The notice of election shall state that the election is to be conducted by mail and that there will be no precinct polling place open for regular in-person voting on election day. For each election conducted by mail, the notice of election published pursuant to CBJ 29.07.010(d) shall include:

- (1) the date and type of the election, regular or special;
- (2) an explanation that the election will be conducted by mail and that no precinct polling place will be available for regular in-person voting on election day;
- (3) qualifications of voters;

(4) the offices to be filled, the propositions submitted to the electors, and the full text of any proposed charter amendment;

(5) the date by which ballots will be mailed to voters;

(6) instructions to voters who will not be at their current mailing addresses when the ballots are to be mailed or who do not receive their ballot through the mail;

(7) a listing of ~~absentee voting station~~ vote center locations and hours; and

(8) an explanation of by-mail voting deadlines;

(c) When the election official conducts an election by mail, he or she shall mail a ballot to each person whose name appears on the voter registration list prepared under AS 15.07.125 for that election. The ballot shall be sent to the address stated on the official registration list unless the voter has notified the election official in writing of a different address to which the ballot should be sent. The election official is not required to mail ballots to any voter who does not have a valid residence address, or is in the condition of purge notice (PN), undeliverable (UN), or list maintenance undeliverable (LU), as described in AS 15.07.130. Any qualified voter not mailed a ballot will not later be refused a ballot when requested, but may be required to vote a questioned ballot. The election official shall send ballots by first class, nonforwardable, mail, on or before the 21st day before the election.

(d) The election official shall enclose a privacy envelope and a return envelope to each by-mail voter. The return envelope shall have printed upon it an affidavit by which the voter shall declare his or her qualifications to vote, followed by provision for attestation by a person qualified to administer oaths or one attesting witness who is at least 18 years of age. Specific instructions for

voting a by-mail ballot and a list of the ~~absentee voting locations~~ vote center(s) and hours shall be included with the ballot.

(e) In a by-mail election, regardless of whether or not a voter has received a ballot by mail, a voter may cast a ballot:

(1) by mail as provided in the instructions from the election official;

(2) in person at the election official's office or at ~~an absentee voting station~~ a vote center; or

(3) under the absentee voting procedures set forth in CBJ 29.07.100.

(f) In a by-mail election, ballots must be received by the election official, ~~or~~ placed in a ballot drop box, or received at an absentee voting station a vote center all before 8:00 p.m. on election day before the close of business, or be postmarked by the post office, on election day.

(g) The election official shall review and count ballots voted under this section under election policies established for the review and counting of by-mail and absentee ballots.

Section 5. Amendment of Chapter. Chapter 29.07 is amended by adding a new section to read:

CBJ 29.07.370 – Alteration of Election Procedures for Elections by Mail

Procedures for the conduct of by-mail elections shall be as provided for regular and/or special elections as appropriate, or in election policies issued pursuant to CBJ 29.07.350, except as follows:

(a) **Election Officials.** In addition to the requirements of section 29.07.020, the following provisions apply to by-mail elections:

(1) The Election Official may contract, without obtaining competitive bids, any portions of the election process with the State of Alaska Division of Elections or other governmental entity or agency to ensure the timely and secure conduct of a particular election called for by the Assembly under this section.

(2) For the purposes of by-mail elections, each election worker must be a qualified voter of Alaska.

(b) **Candidates; nomination; write-in.** The following time requirements of section 29.07.050 are modified when conducting a by-mail election:

(1) Nominating petitions must be completed and filed with the election official, accompanied by any required state financial disclosure forms, not earlier than 81 days, nor later than 4:30 p.m. of the 71st day, before the election.

(2) Any candidate nominated may withdraw his or her nomination not later than 4:30 p.m. of the 67th day before the election.

(3) A write-in candidate filing a letter of intent with the election official shall do so not earlier than 67 days, nor later than 4:30 p.m. of the seventh day, before the election.

(c) **Official Candidate Statement.** The following time requirements of section 29.07.055 are modified when conducting a by-mail election:

(1) Online publication on the municipal website of candidate statements will take place at least 30 days prior to the election and will not include write-in candidates.

(2) A candidate providing an official candidate statement under section 29.07.055(b) must provide all information to the election official no later than 46 days prior to the election.

(d) **Boards.** In addition to the requirements of section 29.07.210, the election official shall appoint workers to serve as a ballot review board when conducting a by-mail election.

(e) **Ballot envelope review procedure.** The ballot review board shall examine each ballot envelope and shall determine whether the voter is a qualified voter as required under CBJ Charter section 6.3 and whether the ballot has been properly cast under election policies established for the review and counting of by-mail ballots. The ballot review board may begin reviewing and processing by-mail ballots prior to election day as part of the election review process to prepare them for counting. The counting of ballots will not begin until after 8:00 p.m. on election day. The following standards shall guide the election policies: the following standards:

(1) A by-mail ballot shall not be counted if:

(i) The voter failed to properly execute the certification on the envelope with a valid signature or the voter's signature cannot be validated in accordance with the process set out in section (3) below; or

(ii) The witness authorized by law to attest the voter's certificate failed to properly execute the witness certificate on the envelope, except that a ballot case in person and accepted by an election official may be counted despite failure of the election official to properly sign and date the witness' declaration; or

(iii) The ballot return envelope, if mailed, is received after election day, has no postmark, and USPS cannot verify the ballot return envelope was mailed on or before election day; or

- (iv) The ballot return envelope is not received before the beginning of the canvass review board review process; or
 - (v) The voter has already voted in the election.
 - (2) A by-mail ballot shall be counted if:
 - (i) The voter properly executed the certification on the envelope with a valid signature as verified in accordance with the process set out in section (3) below; and
 - (ii) The witness authorized by law to attest the voter's certificate properly executed the witness certificate on the envelope; and
 - (iii) The ballot return envelope was received at a voter center or deposited in a ballot drop box no later than 8:00 p.m. on election day; or
 - (iv) The ballot return envelope, if mailed, was postmark or the USPS can verify that the ballot return envelope was mailed on or before election day; and
 - (v) The ballot return envelope was received before the beginning of the canvass review board review process;
 - (3) Signature verification process:
 - (i) The voter's signature on the ballot certification must be compared with the signature(s) in the voter's voter registration file(s) using the standards established in the election policies developed under 29.07.350.
 - (ii) The election official may designate in writing election workers to perform this function. All personnel assigned to the duty of signature verification shall subscribe to an oath administered by the election official regarding the discharge of their duties.

Personnel shall be trained in the signature verification process prior to actually comparing any signatures.

(iii) Missing or invalid signature. If a voter's signature is missing or determined to be invalid, the election official shall, within three days of initial processing of the envelope, send a letter to the voter explaining the lack of a valid signature.

(A) The letter shall be sent to the address to which the ballot was mailed.

(B) The voter may:

I. Fill out the form included with the letter and return the form to the address specified on the form; or

II. Come to the location identified in the letter and present valid identification to an election official and sign a form provided by the election official authenticating the envelope.

(C) If the authentication is still determined to be invalid, the voter shall be notified in writing that their ballot is rejected.

(4) The ballot review board may begin reviewing and processing by-mail ballots prior to election day as part of the election review process to prepare them for counting. The counting of ballots will not begin until after 8:00 p.m. on election day.

(f) **Multiple and replacement ballots.** In accordance with the 29.07.120(f) and the election policies developed under 29.07.350, if the voter is issued a replacement ballot, the first valid ballot received is counted. Subsequently received ballots from the same voter are not counted. Subsequent ballot envelopes received from a voter who has already voted shall be marked

“rejected,” segregated from approved ballot envelopes, remain unopened, and forwarded to the canvass review board for final adjudication. The voter shall be notified by letter mailed to their mailing address and, if applicable, temporary mailing address.

~~(g) **Review of election returns.** The following requirements of section 29.07.280 are modified when conducting a by-mail election:~~

~~(d) Beginning on the first Friday after each election, ballots not previously counted, which the ballot review board and election official determines should be counted, shall be counted. The election official and such assistants as may be appointed by the election official shall count such ballots in accordance with the voting systems determined for use in an election by mail.~~

~~(e) By the second Tuesday after each election the election official shall conduct the review of all election returns with the canvass review board. The review may be postponed for cause from day to day, but there shall be no more than three such postponements. The canvass review board, in full view of those present, shall review any additional by-mail ballots that were postmarked by election day and received in the mail as well as any ballots challenged by the ballot review board and determine whether they will be rejected or counted. The canvass review board will then add those ballots eligible to be counted to the preliminary results the election returns and compile the total number of votes cast for each candidate and for and against each proposition and question to determine the final results to be certified by the election official. The election official will then certify the election in accordance to 29.07.290.~~

Section 6. Effective Date. This ordinance shall be effective 30 days after its adoption.

Adopted this _____ day of _____, 2020.

Beth A. Weldon, Mayor

Attest:

Elizabeth J. McEwen, Municipal Clerk

Presented by:
Presented:
Drafted by: R. Palmer III

ORDINANCE OF THE CITY AND BOROUGH OF JUNEAU, ALASKA

Emergency Serial No. 2020-30 COWv1

**An Emergency Ordinance Amending the Elections Code Relating to
Candidate Nomination and Write-in for Vote by Mail in City and Borough
of Juneau Municipal Elections.**

WHEREAS, CBJ Charter 5.4(a) provides the Assembly may adopt an emergency ordinance to meet a public emergency by an affirmative vote of at least six assemblymembers; and

WHEREAS, COVID-19 is a respiratory disease that can result in serious illness or death and is caused by the SARS-Cov-2 virus (“virus”), a new strain of the coronavirus that has not been previously identified in humans and is easily transmittable person to person; and

WHEREAS, on March 11, 2020, the World Health Organization (“WHO”) declared the virus a pandemic; and

WHEREAS, on March 11, 2020, the State of Alaska declared a public health emergency in response to the anticipated outbreak of the virus in Alaska; and

WHEREAS, on March 13, 2020, President Donald J. Trump declared a national emergency in response to the virus pandemic; and

WHEREAS, on March 16, 2020, the Assembly declared a local emergency in response to COVID-19; and

WHEREAS, the COVID-19 pandemic has caused governments to alter the election procedures to protect poll workers and voters to minimize transmission of COVID-19; and

WHEREAS, Ordinance 2020-24 amends the Elections Code Related to Vote by Mail; and

WHEREAS, if Ordinance 2020-24 is adopted on June 29, 2020, the candidate nomination provisions related to CBJC 29.07.370(b) would not be effective for the October 2020 municipal election because of the mandatory 30-day delay caused by Charter 5.3(b);

BE IT ENACTED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF JUNEAU, ALASKA:

Section 1. Classification. This is a non-code ordinance.

Section 2. Candidates; nomination; write-in for the October 6, 2020, City and Borough of Juneau Election. The following time requirements of section 29.07.050 are modified when conducting a by-mail election for the October 6, 2020, election:

(1) Nominating petitions must be completed and filed with the election official, accompanied by any required state financial disclosure forms, not earlier than July 17, 2020, nor later than 4:30 p.m. of the July 27, 2020.

(2) Any candidate nominated may withdraw his or her nomination not later than 4:30 p.m. of the July 31, 2020.

(3) A write-in candidate filing a letter of intent with the election official shall do so not earlier than July 31, 2020, nor later than 4:30 p.m. on September 29, 2020.

Section 3. Effective Date. This ordinance shall be effective immediately and expire ninety days after adoption.

Adopted this _____ day of _____, 2020.

Beth A. Weldon, Mayor

Attest:

Elizabeth J. McEwen, Municipal Clerk

REVISED Dates for October 6, 2020 CBJ Regular Election

- January 1 Absentee-by-mail ballot applications available
- April 20 Petitioner's Committee should contact Clerk's Office about timelines for submitting an affidavit to the Clerk for an initiative or referendum petition.
- June 8 First day for Assembly to adopt or the clerk to certify a petition for a Charter amendment proposition
- July 8 Last day for Clerk to certify initiative or referendum petitions to submit to Assembly
- July 13** ~~[8/3]~~ **LAST Regular** Assembly Meeting to **Introduce** a Ballot Proposition
- July 17** ~~[8/7]~~ Filing for Municipal and School Board Candidacy opens - 8:00 a.m.
Copies of electronically filed APOC POFD forms must accompany Nominating Petitions.
- July 27** ~~[8/17]~~ Filing for Municipal and School Board Candidacy closes - 4:30 p.m.
- July 31** ~~[8/21]~~ Last day for candidates to withdraw their name from the printed ballot – 4:30 p.m.
- Aug. 3** ~~[8/24]~~ **Last Regular** Assembly Meeting to **Adopt** Ballot Proposition (or to make a motion placing an advisory question on the ballot.)
- Aug. 7 Last day for Assembly to adopt or the clerk to certify a petition for a Charter amendment proposition
- Aug. 21 Candidate Profiles due to Clerk for formatting
- Aug. 17** ~~[8/26]~~ Final Ballot sent to Printer
- Aug. 26 Deadline for candidate approval for posting of Official Candidate Statements online.
- Aug. 26 Last day to submit Notice of Election to media for publication
- Sept. 6 Notice of Election Posted / Published
- Sept. 15** ~~[9/21]~~ Ballots mailed out from printer/contractor (in Washington) to all qualified registered voters – [Voters will then proceed to vote their ballots, have them witnessed and return them to a CBJ P.O. Box to be set up in Anchorage or drop them off at a Juneau vote center or ballot drop box.]
- Sept. 15-Oct. 7 – Assembly Chambers in use 24/7 for Election purposes. [Vote Center Open 9/21-10/6]**
- Sept. 21-Oct. 6 Vote Center(s) [taking the place of Early/Absentee Voting stations] open for 15 days prior to and including Election Day.**
- Sept. 18-Oct. 15 Anchorage Election Center begins collecting ballots via mail and conducts the signature verification review process. Election staff will send signature cure letters to any voter whose return ballot does not pass the initial review under new CBJ 29.07.370(e) to give voters an option to cure any errors on their return envelope/signature.**
- Sept. 29 Last day to receive applications for absentee **by-mail** ballots in Clerk's office
- Sept. 29** ~~[10/1]~~ Last day to file "write-in" candidacy letter of intent.
- Oct. 5 Last day to submit application for a fax ballot (by electronic transmission) - 5 p.m.**
- Oct. 6 Election Day --Polls Vote Centers open 7 a.m. - 8 p.m. [No results run until Friday, 10/9]**
- Oct. 7 CBJ Election team prepares election materials to take to Anchorage – 2 (or more) person team flies up to Anchorage with ballots from Vote Center and drop boxes collected in Juneau**

REVISED Dates for October 6, 2020 CBJ Regular Election

- Oct. 9** **Ballots tabulated at Anchorage Election Center for those votes received at Anchorage Election Center, CBJ Vote Centers and Ballot Drop Boxes. This is the first instance during which preliminary “Unofficial Results” will be available.**
- Oct. 9-16** **Election Center continue acceptance of any by-mail ballots and reviews them for postmarked (postmarked prior to or on Election Day) and signature verification process.**
- Oct. 16** **Final Ballot tabulation in Anchorage for secondary “Unofficial Results” prior to the work in Juneau the Canvass Review Board to certify the election.**
- Oct. 20** [~~10/13~~] Canvass Board Election Certification in Juneau (Assembly Chambers Time TBA)
- Oct. 20** [~~10/13~~] Last Day to Contest Election (must be filed before completion or during review of election returns)
- Oct. 22** [~~10/13~~] Last Day to request Recount
- Oct. 26** [~~10/20~~] First Regular Assembly meeting scheduled for New Assembly Members
- Oct. 30** [~~10/23~~] Last Day to file for Judicial Review of Election in Superior Court

Comparison Table for Election Voting Methods REVISED 6/22/2020

At the May 18, 2020 Assembly Human Resources Committee, I had provided a comparison table outlining the costs for a traditional "Status Quo" election vs. those anticipated for a By Mail Election with assistance from the Municipality of Anchorage (MOA). Now that we know a bit more of what it will take to conduct a By Mail Election as well as a truer snapshot of what the cost of our traditional elections have been, I've revised that comparison table with the below estimates. This brings the 2020 By Mail Election in at **\$116,945 more** than the October 2019 Precinct Polling Place based election.

TYPE OF ELECTION:	BY MAIL ELECTION with assistance from the Municipality of Anchorage Vote Center	STATUS QUO ELECTION (Precincts + Absentee Stations)
Require Purchase of New Election Equipment?	Yes. \$20,000 for Vote Centers, ballot drop boxes & other equipment.	Not until FY21 for the 2021 Election cycle.
Additional Space Required for Election?	The major space needs will be met at the MOA Election Center. Juneau space needs are still being evaluated for 1-2 Vote Centers and would likely make use of the Assembly Chambers, Assembly Office + Election Closet. A location in the Valley for a Vote Center may require space rental.	In past elections, CBJ used City Hall and Mendenhall Mall Annex for Early & Absentee Voting along with a variety of public spaces for polling places. Polling Places were provided a \$100 stipend for use of their facilities. FY20 Rents = \$600.00
Contractual Services	\$24,000 Resource Data & Dominion Elections	\$3,200.00 Dominion Elections & World Wide Movers
Printing/Mailing & Advertising	\$60,000	\$13,500
Personnel Costs	Juneau Team: \$62,700* Anchorage Team: \$20,000	\$62,655*
Travel Expenses	\$8,700	-0-
Supplies	\$3,000	\$1,500
Code Change or Motion required?	Ordinance 2020-24 and Emergency Ordinance 2020-30 are needed to ensure the processes and timing can be met for a By Mail election.	Minor/housekeeping code changes had been planned in advance of the 2020 election. It was decided to postpone those for adoption in advance of the 2021 elections.
OVERALL COST ESTIMATES	\$198,400	\$81,455 for FY20 Election

*Includes 15% Clerk staff salaries + benefits that were not included in the previous estimate.



Juneau Police Department

Presentation

Committee of the Whole

06/22/2020



Officer Hiring and Training

- JPD has high standard for hiring officers.
- Initial and Ongoing Training
- Crisis Intervention and De-escalation Training

JPD Body Worn Cameras

- JPD began using BWC in 2017
- BWC policies and procedures were developed as part of the grant requirements and constituted best practices.
- Officers are required to record all contacts with citizens that may have evidentiary value.
- Overall, our experience has been that BWC videos have substantiated officer statements and have provided clarity when addressing complaints.

Bias-Based Policing

- Bias-Based Policing Defined:

Biased Policing – Discrimination in the performance of law enforcement duties or delivery of police services, based on personal prejudices or

- Bias-Based policing is prohibited by JPD Policy.

A. Fair and Equal Treatment

1. Bias-based policing is prohibited, both in enforcement of the law and in the delivery of police services.

- Bias-Based policing is defined as Serious Misconduct.

- 200607-004, Listening Session report was not racial profiling.

Officer Accountability

- All alleged or suspected misconduct will be thoroughly investigated.
- Excessive use of force is considered serious misconduct.
- JPD has a good history of holding officers accountable.
- The City Managers also provide oversight of JPD.
- The Office of Special Prosecutions, the Alaska Police Standards Council, and the Office of Victim's Rights, all have oversight capabilities.

Protest Demands for Police

- | | | |
|---|---|------------------------------------|
| • 1 – Oversight Committee |  | • State Agencies and CBJ Assembly |
| • 2 – Defund militarization of the police . |  | • No CBJ Funds, no militarization |
| • 4 – JPD begin using body cameras . . . |  | • Began using BWC in 2017 |
| • 5 – Ongoing training for officers |  | • Yearly Training for all officers |
| • 6 – Police involved in domestic violence |  | • Federal Law and JPD policy |
| • 7 – Public records releases |  | • State Laws already in place |



Status:

Ban Chokeholds and Strangleholds

- JPD policy does not allow choking or strangling.
- JPD policy includes a carotid hold that requires mandatory medical care if used.

B. Carotid Control Hold

1. The carotid control hold may be used only when all other control techniques are inappropriate or have failed, and deadly force may become necessary if the hold is not used.

- Removing the carotid hold option would most likely result in the use of a firearm.
- The carotid hold has not been used by JPD in the last five years.



Status: Ban Shooting at Moving Vehicles

- Officers are banned from shooting at a moving vehicle, unless a person in the vehicle is immediately threatening the officer or another person with deadly force by means other than the vehicle.
2. Firing a weapon at a moving vehicle is prohibited unless a person in the vehicle is immediately threatening the officer or another person with deadly force by means other than the vehicle. The moving vehicle itself shall not presumptively constitute a threat that justifies an officer's use of deadly force. The officer threatened by an oncoming vehicle shall move out of its path instead of discharging a firearm at it or any of its occupants.

Releasing JPD Policies

- Use of Force policy has been released.
- JPD is reviewing 103 policies to see what can be released.
- AS 40.25.120 Public Records exceptions
 - Could reasonably be expected to interfere with enforcement proceeding
 - Would disclose confidential techniques or procedures for law enforcement investigations or prosecutions
 - Would disclose guidelines for law enforcement investigations or prosecutions if the disclosure could reasonably be expected to risk circumvention of the law.

JPD Use of Force Policy

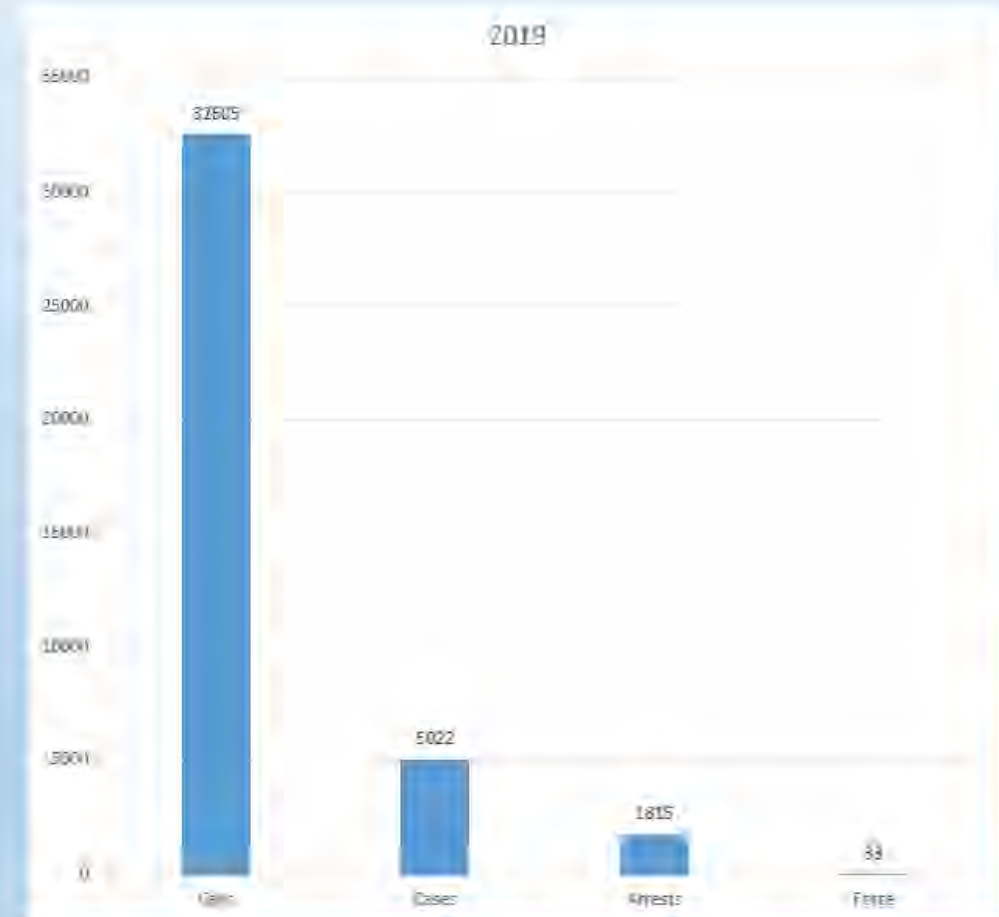
- “The Juneau Police Department recognizes the complexity of situations necessitating the use of force. Department members follow established authorizations to use force provided by state law under Alaska Statute AS 11.81.370. At times, officers are confronted with situations where control is required to effect arrests or protect the public safety. Attempts will be made to achieve control through advice, warnings, and persuasion. However, in situations where resistance, a threat to life, or a threat of physical force against officers or others is encountered and verbal persuasion has not been effective, is not feasible, or would appear to be ineffective, an officer may use objectively reasonable force. In the event deadly force is utilized, a thorough investigation will be conducted. All use of force will be appropriately investigated, documented, and reviewed by supervisory and/or command personnel. Department members may use force to effect an arrest, prevent an escape, overcome resistance, in self-defense, or in the defense of others. The type and degree of force used must be objectively reasonable and based upon the facts and circumstances of the situation.”

JPD Use of Force Policy Force Levels

- a. Voice Commands
- b. Chemical Agents
- c. Physical Controls
- d. Impact Weapons
- e. Electronic Restraint Device (Taser)
- f. Carotid Control Hold
- g. Police Vehicles
- h. Kinetic Energy Impact Projectiles
- i. Deadly Force

JPD 2019 Use of Force Rates

- 32,605 Police Responses
- 5,022 Cases
- 1,815 Arrests
- 38 people had force used against them





38 Use of Force Demographics

Force by Gender

- 32 males (84.2%)
- 6 females (15.8%)

Force by Race

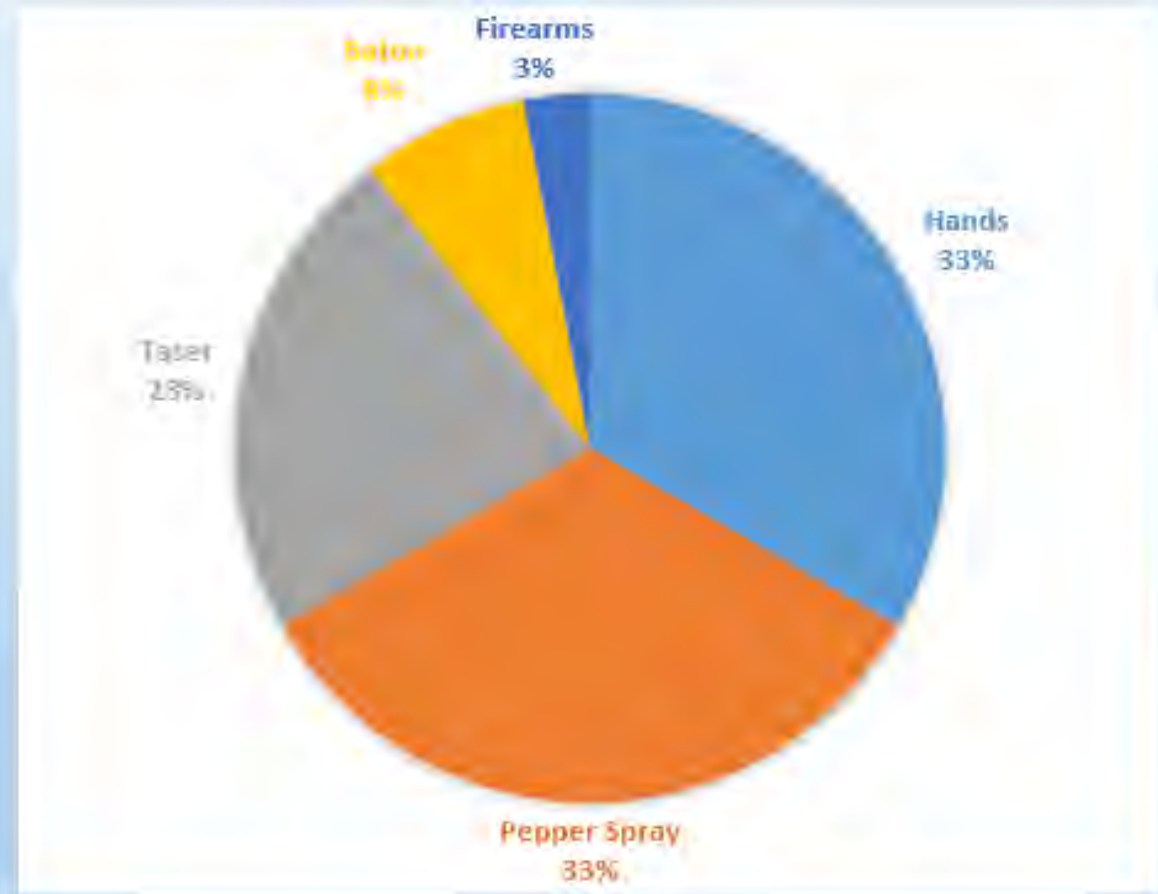
- 26 white (68.4%)
- 8 Alaska Native (21.0%)
- 4 Asian/Pacific Islander (10.5%)

Force by Gender and Race

- 24 white males (63.1%)
- 7 Alaska Native males (18.4%)
- 1 Asian/Pacific Islander male (2.6%)
- 2 white females (5.3%)
- 1 Alaska Native female (2.6%)
- 3 Asian/Pacific Islander females (7.9%)

2019 Types of Force Used

- 22 – Hands
- 22 – Pepper Spray
- 15 – Taser
- 5 – Baton
- 2 – Firearms



Thank You