

SYSTEMIC RACISM REVIEW COMMITTEE THE CITY AND BOROUGH OF JUNEAU, ALASKA

November 23, 2021 12:00 PM

Zoom Webinar

Zoom Webinar <https://juneau.zoom.us/j/92303909454> or: 1-253-215-8782 Webinar ID:
923 0390 9454

AGENDA

I. CALL TO ORDER

II. LAND ACKNOWLEDGEMENT

III. ROLL CALL

IV. APPROVAL OF AGENDA

V. APPROVAL OF MINUTES

A. 2021-10-26 Systemic Racism Review Committee Minutes-Draft

VI. PUBLIC PARTICIPATION

VII. CONSENT AGENDA

A. Legislation Introduced at November 22, 2021 Regular Assembly Meeting

The following Ordinances were up for introduction on the November 22, 2021 Regular Assembly Meeting: <https://juneau.org/assembly/assembly-minutes-and-agendas>

The SRRC checklists associated with each ordinance are in this SRRC packet. Ordinances and material associated with the ordinances can be found in the Assembly packet.

- **Ordinance 2021-44** An Ordinance Amending the Uniform Sales Tax Code Related to the Sale of Goods aboard Cruise Ships.
- **Ordinance 2021-45** An Ordinance Authorizing the Docks and Harbors Board to Lease ATS 615 in Tee Harbor to Lisa Haffner-Ritter on behalf of Donohue's Marina LLC.
- **Ordinance 2021-46** An Ordinance Reestablishing the City and Borough of Juneau COVID-19 Mitigation Strategies and Providing for a Penalty.
- **Ordinance 2021-08(b)(am)(O)** An Ordinance Appropriating \$5,500,000 to the Manager as Funding for the Seawalk and Statter Harbor Phase IIIC Capital Improvement Projects; Funding Provided by General Funds.
- **Ordinance 2021-08(b)(am)(P)** An Ordinance Appropriating up to \$2,880,000 to the Manager for the Purchase of 2.8 Acres from the University of Alaska Southeast for the Juneau Fisheries Terminal; Funding Provided by General Funds.

- **Ordinance 2021-08(b)(am)(Q)** An Ordinance Appropriating \$150,000 to the Manager for a Grant to the Juneau Community Foundation to Support Sheltering Operations at The Glory Hall; Funding Provided by General Funds.
- **Ordinance 2021-08(b)(am)(R)** An Ordinance Appropriating \$570,000 to the Manager for Expanded Mobile Integrated Health Services in Fiscal Year 2022; Funding Provided by State Revenue and a Private Grant.

VIII. ITEMS FOR ACTION

IX. COMMITTEE MEMBER / LIAISON COMMENTS AND QUESTIONS

X. NEXT MEETING DATE

A. November 30, 2021 @ 12:00pm via Zoom Webinar

XI. ADJOURNMENT

ADA accommodations available upon request: Please contact the Clerk's office 36 hours prior to any meeting so arrangements can be made for closed captioning or sign language interpreter services depending on the meeting format. The Clerk's office telephone number is 586-5278, TDD 586-5351, e-mail: city.clerk@juneau.org

SYSTEMIC RACISM REVIEW COMMITTEE

October 26, 2021 12:00 PM

Zoom Webinar

MINUTES

I. CALL TO ORDER

Chair Worl called the Systemic Racism Review Committee to order at 12:03 p.m.

II. LAND ACKNOWLEDGEMENT

III. ROLL CALL

Present: Chair Lisa Worl, Kelli Patterson, Dominic Branson, Grace Lee

Absent: Gail Dabaluz, Carla Casulucan

Staff/Other: Robert Barr, Di Cathcart, Adam Gottschalk

Other Attendees: Jill Maclean, Adrien Speegle, Robert Palmer, Sherri Layne

IV. APPROVAL OF AGENDA

Agenda approved as presented.

V. PUBLIC PARTICIPATION

None

VI. CONSENT AGENDA

Chair Worl requested committee members review the packet over the weekend and contact staff on Monday prior to a SRRC meeting regarding which ordinances committee members would like to see pulled from the consent agenda for further discussion. Mr. Barr stated that would be a good idea so the appropriate staff can be available to answer questions. Chair Worl asked committee members if there were any ordinances listed under the consent agenda that members would like to see pulled for further discussion. Ms. Patterson and Ms. Lee stated that nothing jumps out to them as needing further review. Mr. Branson commented that he was sensitive to staff

workload in creating the review summary for each legislative item and if there is a way keep staff from having to create an entire summary on items that were not of particular interest to the committee to help staff but noted he did not have a solution at this time on how to accomplish that. Mr. Barr replied that in regards to staff workloads, the heavy lift for committee members to be sensitive to is not the summary filled out but the ability to have the appropriate staff available for a meeting to answer questions as they arise.

Chair Worl asked where she could find Title 40 information as reference in Ordinance 2021-40; and noted that most of what members are reading in the summary is already part of the Assembly agenda and requested that staff remember to add hyperlinks to the summary as they are available so committee members have an easy way to get the additional information noted in the summary. Mr. Barr will send out a link to that section of the code relating to Bartlett Regional Hospital.

With no further discussion among committee members regarding the consent agenda, Mr. Barr read the ordinances listed on the consent agenda into the record.

MOTION: by Ms. Lee moved to accept the consent agenda as presented, *hearing no objections, motion passed.*

A. Legislation Introduced at October 25, 2021 Assembly Reorganization Meeting

The following Ordinances were up for introduction on the October 25, 2021 Assembly Reorganization Meeting: <https://juneau.org/assembly/assembly-minutes-and-agendas>

The SRRC checklists associated with each ordinance are in this SRRC packet. Ordinances and material associated with the ordinances can be found in the Assembly packet.

- **Ordinance 2021-40** An Ordinance Amending Title 40 Regarding the Hospital Board of Directors Authority.
- **Ordinance 2021-08(b)(am)(J)** An Ordinance Appropriating \$70,000 to the Manager as Funding for a Community Development Plat Reviewer; Funding Provided by General Funds.
- **Ordinance 2021-08(b)(am)(K)** An Ordinance Transferring \$200,000 from CIP W75-061 Douglas Highway Water - David to I Street to CIP R72-141 Hospital Drive Improvements.
- **Ordinance 2021-08(b)(am)(L)** An Ordinance Appropriating \$650,000 to

the Manager as Funding for the Bag Belt Replacement and Parking Lot Paving Capital Improvement Projects; Funding Provided by Airport CARES Act Funding.

- **Ordinance 2021-08(b)(am)(M)** An Ordinance Appropriating \$41,000 to the Manager as Funding for Assemblymember, Mayor, and Certain Board Compensation Increases; Funding Provided by General Funds and Hospital Funds.
- **Ordinance 2021-08(b)(am)(N)** An Ordinance Appropriating \$36,135 to the Manager as Funding for Multiple Training Events for the Juneau Police Department; Grant Funding Provided by the United States Department of Justice, Office of Justice Program, FY21 Edward Byrne Memorial Justice Assistance Grant (JAG) Program.

VII. COMMITTEE MEMBER / LIAISON COMMENTS AND QUESTIONS

Assemblymember Woll reported that, as time permits, during future meetings she can give committee members updates on topics that may come before the SRRC in the future. Assemblymember Woll also encouraged committee members to listen in to the various Assembly committee meetings now that municipal elections are over and the Assembly and its Standing Committees are meeting again.

Mr. Barr notified the committee that the next Assembly meeting is November 22 so November 23 & 30 may be good to for the SRRC to meet. Mr. Branson noted he may have a conflict with 11/23.

Chair Worl requested the Housing Action Plan be an SRRC agenda item at a later date once the committee's vacant seat is filled.

VIII. NEXT MEETING DATE

A. November 2, 2021 at 12:00pm via Zoom Webinar

IX. ADJOURNMENT

There being no further business to come before the committee, meeting adjourned at 12:34 p.m.

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: [Ordinance 2021-44 An Ordinance Amending the Uniform Sales Tax Code Related to the Sale of Goods aboard Cruise Ships](#)

Introduced: 11/22/21 Public Hearing Date: 12/13/21 SRRC Review Date: 11/23/21

Presented By: Manager Drafted By: Law/Finance

Department/Division: Finance Lead Staff Contact: Jeff Rogers

Purpose of Legislation (background/summary of intent):

This ordinance would require the collection of sales tax on the sales of goods and services on-board cruise vessels while in the Gastineau Channel by amending the current sales tax exemption under CBJ 69.05.040(4). Sales that occur inside the borough boundary but outside the Gastineau Channel would remain exempt.

On September 2, 2020, the Assembly Finance Committee considered and discussed a repeal of the exemption. The Assembly heard Ordinance 2020-48 at its regular meeting on October 27, 2020, but it referred the ordinance back to the Assembly Finance Committee for amendments.

On November 3, 2021 the Assembly Finance Committee revisited this subject and adopted an amendment to the original concept. This ordinance (2021-44) replaces last year's version and implements the "channel-only" sales taxability on-board cruise ships.

Connection to existing legislation:

This ordinance repeals an exemption in CBJ's Sales Tax Code.

Connection to adopted planning documents:

N/A

Step One: What is the impact of the proposed legislation?

- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

If No, review is completed. If yes, go on to the next question:

YES	NO

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

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Step Two: How does the legislation perpetuate systemic racism?

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details: The passing of this ordinance will enable CBJ to collect sales tax on the sale of goods and services in Gastineau Channel, resulting in increased revenues for the city to address other community priorities.

It should also have the impact of leveling the playing field for local vendors who compete with onboard vendors (typically the cruise ships themselves) who are currently exempt.

- d. What quantitative and qualitative evidence of inequality exists?

Details: N/A

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details: The cruise industry is aware of the legislation and CBJ leadership consulted them in the drafting of this ordinance.

- g. Has public input been received?
- h. If public comment has been received, what is the substance of that comment?

Details: Public hearing on this ordinance will be held on 12/13/21.

Step Three: Who is affected by the Proposed Legislation?

- a. Who are the impacted group(s)?

☐ White ☐ Black or African American ☐ American Indian or Alaska Native
☐ Asian ☐ Native Hawaiian or Pacific Islander ☐ Two or more races ☐ Other

- b. Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority								Economic Considerations	
Census Tract/Block Groups	Minority Pop.		Census Tract/Block Groups	Minority Pop.		Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road			CT 3: Mendenhall Valley Airport/ East Valley			CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%		BG1: N. of Jennifer	42.5%		BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%		BG 2: Glacier Valley	39.8%		BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
BG3: Montanna Creek	14.5%		BG 3: Airport	40.8%		BG 3: Flats/Village	30.8%	Mendenhall River	
BG4: Fritz Cove area	10.1%		BG 4: Radcliffe	24.6%				Riverbend	Title 1
								Auke Bay	
CT 2: Mendenhall Valley within the Loop			CT 4: Salmon Creek/Lemon Creek			CT 5: Douglas Island		Lower Income Housing Areas	
BG1: Mendenhall Taki	27.8%		BG 1: DZ/Freds	60.9%		BG 1: North Douglas	15.9%	Chinook/Coho	
BG2: Upper Riverside	23.1%		BG 2: Davis	45.0%		BG 2: West Juneau	28.0%	Cedar Park Area	
BG 3: Portage/McGinr	33.7%		BG 3: Belardi Costco	63.8%		BG 3: Crow Hill/ DT D	27.6%	Gruening Park Area	
BG 4: Long Run	19.6%		BG 4: Twin Lakes	25.9%				Switzer Area	
BG 5: Glacierwood/Vir	41.2%							Kodzhoff Area	
								Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?
If Yes, does it come at the detriment of another?

YES	NO

Details:

- d. Is there a benefit to an individual, group of individuals, or business/organization?
If yes, does that come at a detriment of others?

Details:

Step Four: What solutions could remedy the legislation's implications in perpetuating systemic racism? Check all that apply:

	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
	Recommend the proposed legislation not move forward.
	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

What are the indicators and progress benchmarks?
Program strategies?
Policy Strategies?
Partnership Strategies?

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: [Ordinance 2021-45 An Ordinance Authorizing the Docks and Harbors Board to Lease ATS 615 in Tee Harbor to Lisa Haffner-Ritter on behalf of Donohue's Marina LLC.](#)

Introduced: 11/22 Public Hearing Date: 12/13 SRRC Review Date: 11/23

Presented By: D&H Drafted By: D&H

Department/Division: D&H Lead Staff Contact: Carl Uchtyl

Purpose of Legislation (background/summary of intent):

This ordinance would allow the current lessee to exercise preferential rights to enter into a new 35-year lease with the City & Borough of Juneau. The existing 55-year lease was authorized by the State of Alaska in 1966, transferred to the City & Borough of Juneau in February 2001 and is currently managed by Docks & Harbors. The lessee, Lisa Haffner, is requesting to excise preferential lease rights for the 3.18 acre parcel which is located in Tee Harbor. 35 years is the maximum lease length authorized under CBJ code. An appraisal was completed by Horan & Company on October 12 with a recommended lease rent of \$5545.12 annually. The Docks & Harbors Board reviewed the lease request and appraisal at its October 28 regular board meeting.

Connection to existing legislation:

Connection to adopted planning documents:

Step One: What is the impact of the proposed legislation?

- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

If No, review is completed. If yes, go on to the next question:

YES	NO

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

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Step Two: How does the legislation perpetuate systemic racism?

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details:

- d. What quantitative and qualitative evidence of inequality exists?

Details:

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details:

- g. Has public input been received?
h. If public comment has been received, what is the substance of that comment?

Details:

Step Three: Who is affected by the Proposed Legislation?

- a. Who are the impacted group(s)?

- ☐ White ☐ Black or African American ☐ American Indian or Alaska Native
☐ Asian ☐ Native Hawaiian or Pacific Islander ☐ Two or more races ☐ Other

- b. Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road		CT 3: Mendenhall Valley Airport/ East Valley		CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%	BG1: N. of Jennifer	42.5%	BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%	BG 2: Glacier Valley	39.8%	BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
BG3: Montanna Creek	14.5%	BG 3: Airport	40.8%	BG 3: Flats/Village	30.8%	Mendenhall River	
BG4: Fritz Cove area	10.1%	BG 4: Raddcliffe	24.6%			Riverbend	Title 1
						Auke Bay	
CT 2: Mendenhall Valley within the Loop		CT 4: Salmon Creek/Lemon Creek		CT 5: Douglas Island		Lower Income Housing Areas	
BG1: Mendenhall Taki	27.8%	BG 1: DZ/Freds	60.9%	BG 1: North Douglas	15.9%	Chinook/Coho	
BG2: Upper Riverside	23.1%	BG 2: Davis	45.0%	BG 2: West Juneau	28.0%	Cedar Park Area	
BG 3: Portage/McGinr	33.7%	BG 3: Belardi Costco	63.8%	BG 3: Crow Hill/ DT C	27.6%	Gruening Park Area	
BG 4: Long Run	19.6%	BG 4: Twin Lakes	25.9%			Switzer Area	
BG 5: Glacierwood/Vir	41.2%					Kodzhoff Area	
						Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?
If Yes, does it come at the detriment of another?

Details:

- d. Is there a benefit to an individual, group of individuals, or business/organization?
If yes, does that come at a detriment of others?

Details:

Step Four: What solutions could remedy the legislation’s implications in perpetuating systemic racism? Check all that apply:

	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
	Recommend the proposed legislation not move forward.
	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

- What are the indicators and progress benchmarks?
- Program strategies?
- Policy Strategies?
- Partnership Strategies?

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title:

[Ordinance 2021-46 An Ordinance Reestablishing the City and Borough of Juneau COVID-19 Mitigation Strategies and Providing for a Penalty.](#)

Introduced: 11/22 Public Hearing Date: 12/13 SRRC Review Date: 11/23

Presented By: Manager/EOC Drafted By: Law

Department/Division: Manager/EOC Lead Staff Contact: Robert Barr

Purpose of Legislation (background/summary of intent):

This ordinance would amend the existing CBJ COVID-19 mitigation strategies (currently Ord. 2021-42). Staff has proposed a changes to the text of the ordinance and to Exhibit A reflecting the changing COVID-19 disease situation, CDC guidance, and availability of vaccines for children as young as five. Staff proposes the substance of the ordinance remain the same except for the addition of clarifying language in Section 3(b), which is denoted with underlining. Staff proposes various changes to Exhibit A as follows:

- When required, masking applies to vaccinated and unvaccinated people in most cases;
- Removal of the “green” category until public health guidance solidifies around the nature of transitioning from pandemic to endemic;
- Change the standards at the minimal level to be all recommendations in lieu of requirements;
- Stop using the “modified high” category and, instead, require masking at the “moderate” level.

Connection to existing legislation:

The mitigation strategies were previously reestablished under EO 2021-33(am), 2021-22, EO 2021-11(am), EO 2020-52, and 2021-42. They were originally established by EO 2020-46.

Connection to adopted planning documents:

The CBJ utilizes the Incident Command System (ICS) for emergency management, which is a common framework for response within all levels of government and the private sector. The ICS framework is outlined in the [CBJ Emergency Operations Plan](#).

Step One: What is the impact of the proposed legislation?

YES	NO
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- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

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If No, review is completed. If yes, go on to the next question:

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

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Step Two: How does the legislation perpetuate systemic racism?

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details:

- d. What quantitative and qualitative evidence of inequality exists?

Details:

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details:

- g. Has public input been received?
- h. If public comment has been received, what is the substance of that comment?

Details:

Step Three: Who is affected by the Proposed Legislation?

- a. Who are the impacted group(s)?
 - ☐ White ☐ Black or African American ☐ American Indian or Alaska Native
 - ☐ Asian ☐ Native Hawaiian or Pacific Islander ☐ Two or more races ☐ Other
- b. Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority								Economic Considerations	
Census Tract/Block Groups	Minority Pop.		Census Tract/Block Groups	Minority Pop.		Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road			CT 3: Mendenhall Valley Airport/ East Valley			CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%		BG1: N. of Jennifer	42.5%		BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%		BG 2: Glacier Valley S	39.8%		BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
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BG4: Fritz Cove area	10.1%		BG 4: Radcliffe	24.6%				Riverbend	Title 1
								Auke Bay	
CT 2: Mendenhall Valley withn the Loop			CT 4: Salmon Creek/Lemon Creek					Lower Income Housing Areas	
BG1: Mendenhall Taki	27.8%		BG 1: DZ/Freds	60.9%		CT 5: Douglas Island		Chinook/Coho	
BG2: Upper Riverside	23.1%		BG 2: Davis	45.0%		BG 1: North Douglas	15.9%	Cedar Park Area	
BG 3: Portage/McGinr	33.7%		BG 3: Belardi Costco	63.8%		BG 2: West Juneau	28.0%	Gruening Park Area	
BG 4: Long Run	19.6%		BG 4: Twin Lakes	25.9%		BG 3: Crow Hill/ DT D	27.6%	Switzer Area	
BG 5:Glacierwood/Vir	41.2%							Kodzhoff Area	
								Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?
If Yes, does it come at the detriment of another?

Details:

YES	NO

- d. Is there a benefit to an individual, group of individuals, or business/organization?
If yes, does that come at a detriment of others?

Details:

Step Four: What solutions could remedy the legislation's implications in perpetuating systemic racism? Check all that apply:

☐	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
☐	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
☐	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
☐	Recommend the proposed legislation not move forward.
☐	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRRC will provide a written report to the Assembly that includes consideration of the provisions below:

- What are the indicators and progress benchmarks?
- Program strategies?
- Policy Strategies?
- Partnership Strategies?

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: [Ordinance 2021-08\(b\)\(am\)\(O\) An Ordinance Appropriating \\$5,500,000 to the Manager as Funding for the Seawalk and Statter Harbor Phase IIIC Capital Improvement Projects; Funding Provided by General Funds.](#)

Introduced: 11/22/21 Public Hearing Date: 12/13/21 SRRC Review Date: 11/23/21

Presented By: Manager Drafted By: Finance

Department/Division: Finance/ENG/Manager Lead Staff Contact: Rorie Watt

Purpose of Legislation (background/summary of intent):

This ordinance would appropriate \$5,500,000 of general funds for the Seawalk and Statter Harbor Phase IIIC capital improvement projects, to be appropriated as follows:

Statter Harbor Phase IIIC (H51-108)	\$3,000,000
Seawalk (H51-113)	\$2,500,000

This appropriation provides for CBJ's commitment to the cruise industry of \$3 million of non-passenger fee funding towards the completion of the Statter Harbor Phase IIIC project. Funding appropriated for the Seawalk project provides for a triangular shaped portion of marine walk in front of Marine Park.

Connection to existing legislation:

As a supplemental appropriation, this ordinance amends CBJ FY22 Budget Ordinance 2021-08(b)(am).

Connection to adopted planning documents:

Blueprint Downtown Area Plan
Statter Harbor Master Plan
Long Ranger Waterfront Plan

Step One: What is the impact of the proposed legislation?

- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

If No, review is completed. If yes, go on to the next question:

YES	NO

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

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Step Two: How does the legislation perpetuate systemic racism?

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details: This ordinance benefits residents and visitors of Juneau by extending the Seawalk to provide an enhanced waterfront experience. Additionally, finalizing phase IIIC of the Statter Harbor project provides an improved tour bus loading and unloading area, establishes a kayak launch ramp, and constructs a new mixed use building that will include restrooms, a covered waiting area, and provisions for a future 2nd story for retail space.

- d. What quantitative and qualitative evidence of inequality exists?

Details:

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details: The Assembly Finance Committee reviewed this request at the 11/3/21 meeting.

- g. Has public input been received?
- h. If public comment has been received, what is the substance of that comment?

Details: Public hearing on this ordinance will be held on 12/13/21.

Step Three: Who is affected by the Proposed Legislation?

- a. Who are the impacted group(s)?

☐ White
 ☐ Black or African American
 ☐ American Indian or Alaska Native
☐ Asian
 ☐ Native Hawaiian or Pacific Islander
 ☐ Two or more races
 ☐ Other

- b. Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
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BG4: Fritz Cove area	10.1%	BG 4: Raddcliffe	24.6%			Riverbend	Title 1
						Auke Bay	
CT 2: Mendenhall Valley within the Loop		CT 4: Salmon Creek/Lemon Creek		CT 5: Douglas Island		Lower Income Housing Areas	
BG1: Mendenhall Taki	27.8%	BG 1: DZ/Freds	60.9%	BG 1: North Douglas	15.9%	Chinook/Coho	
BG2: Upper Riverside	23.1%	BG 2: Davis	45.0%	BG 2: West Juneau	28.0%	Cedar Park Area	
BG 3: Portage/McGinn	33.7%	BG 3: Belardi Costco	63.8%	BG 3: Crow Hill/ DT C	27.6%	Gruening Park Area	
BG 4: Long Run	19.6%	BG 4: Twin Lakes	25.9%			Switzer Area	
BG 5: Glacierwood/Vir	41.2%					Kodzhoff Area	
						Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?
If Yes, does it come at the detriment of another?

YES	NO

Details:

- d. Is there a benefit to an individual, group of individuals, or business/organization?
If yes, does that come at a detriment of others?

Details:

Step Four: What solutions could remedy the legislation's implications in perpetuating systemic racism? Check all that apply:

	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
	Recommend the proposed legislation not move forward.
	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

What are the indicators and progress benchmarks?
Program strategies?
Policy Strategies?
Partnership Strategies?

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: [Ordinance 2021-08\(b\)\(am\)\(P\) An Ordinance Appropriating up to \\$2,880,000 to the Manager for the Purchase of approximately 2.8 acres from the University of Alaska Southeast in support of the Juneau Fisheries Terminal; Funding Provided by General Funds.](#)

Introduced: 11/22/21 Public Hearing Date: 12/13/21 SRRC Review Date: 11/23/21

Presented By: Manager Drafted By: Finance

Department/Division: Docks & Harbors Lead Staff Contact: Carl Uchtyl

Purpose of Legislation (background/summary of intent):

This ordinance would appropriate \$2,880,000 of general funds for the purchase of approximately 35,000 square feet of uplands and two acres of tidelands from the University of Alaska Southeast (UAS). Docks and Harbors is currently leasing this property from UAS to support commercial fisheries and commercial boat repair activity. Continuation of the lease after expiration in May 2022 will result in a significant increase in leasing costs to the Docks and Harbors enterprise, which cannot be recovered through existing subleases. Investment in the purchase of this property will reduce ongoing operating costs and alleviate pressure on Docks and Harbors user fees.

Connection to existing legislation: None

As a supplemental appropriation, this ordinance amends CBJ FY22 Budget Ordinance 2021-08(b)(am).

Connection to adopted planning documents:

See 2017 Downtown Harbors Uplands Master Plan [Harbors – Project Archive – City and Borough of Juneau](#)

Step One: What is the impact of the proposed legislation?

- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?
If No, review is completed. If yes, go on to the next question:

YES	NO

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

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Step Two: How does the legislation perpetuate systemic racism?

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details: The legislation would authorize CBJ to provide general funds to Docks & Harbors for the purpose of purchasing the property known as the Juneau Fisheries Terminal. Since 1988, CBJ has enjoyed a favorable lease rate with UAS because of funds provided for in the construction of the Egan Library. The lease stipulates that CBJ may renew the lease, but at fair market value. The result is CBJ would pay UAS \$230K/year for the next 33-years, much greater than the \$8500 which is currently the lease rate.

d. What quantitative and qualitative evidence of inequality exists?

Details: Using general funds to purchase this property will enable Docks & Harbors to pursue long term investments throughout its portfolio. Alternatively, should CBJ not use general funds, some other funding mechanism will be necessary, likely through some combination of fund balance usage or revenue bond that may result in harbor rate increases.

e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?

f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details: Docks & Harbors has held numerous meetings in the last years to discuss funding shortfall due to the potential higher expenditures.

g. Has public input been received?

h. If public comment has been received, what is the substance of that comment?

Details: In order to increase fees to address the new lease costs, Docks & Harbors discussed increasing live aboard rate by \$2.30/day. At the May 19th public hearing for the live aboard rate increase, the Docks & Harbors Board voted not to increase this rate. Another rate increase for dockage fees (cruise ships & visiting yachts) was rejected by the Assembly at the May 24th Assembly meeting. Public hearing on this ordinance, to provide general funds for the UAS property, will be held on 12/13/21.

Step Three: Who is affected by the Proposed Legislation?

a. Who are the impacted group(s)?

☒ White ☒ Black or African American ☒ American Indian or Alaska Native
☒ Asian ☒ Native Hawaiian or Pacific Islander ☒ Two or more races ☒ Other

b. Are there impacts on specific geographic areas? If the general funds are provided, the property to be acquired will be between Aurora & Harris Harbors.

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road		CT 3: Mendenhall Valley Airport/ East Valley		CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%	BG1: N. of Jennifer	42.5%	BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%	BG 2: Glacier Valley S	39.8%	BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
BG3: Montanna Creek	14.5%	BG 3: Airport	40.8%	BG 3: Flats/Village	30.8%	Mendenhall River	
BG4: Fritz Cove area	10.1%	BG 4: Radcliffe	24.6%			Riverbend	Title 1
						Auke Bay	
CT 2: Mendenhall Valley withn the Loop		CT 4: Salmon Creek/Lemon Creek				Lower Income Housing Areas	
BG1: Mendenhall Taki	27.8%	BG 1: DZ/Freds	60.9%	CT 5: Douglas Island		Chinook/Coho	
BG2: Upper Riverside	23.1%	BG 2: Davis	45.0%	BG 1: North Douglas	15.9%	Cedar Park Area	
BG 3: Portage/McGinr	33.7%	BG 3: Belardi Costco	63.8%	BG 2: West Juneau	28.0%	Gruening Park Area	
BG 4: Long Run	19.6%	BG 4: Twin Lakes	25.9%	BG 3: Crow Hill/ DT D	27.6%	Switzer Area	
BG 5:Glacierwood/Vir	41.2%					Kodzhoff Area	
						Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?
If Yes, does it come at the detriment of another?

YES	NO

Details: The desired property is located in the Waterfront Commercial area between the downtown harbors. There is limited waterfront development area in the borough suitable for this type of work.

- d. Is there a benefit to an individual, group of individuals, or business/organization?
If yes, does that come at a detriment of others?

Details: Securing this property will benefit the commercial fisherman who rely on the waterfront and dock space as well as the operators of the commercial downtown boatyard. The commercial operations of the Juneau Fisheries Terminal help promote job creation at the entry level as well as independent business such as commercial fishermen and shipwrights.

Step Four: What solutions could remedy the legislation's implications in perpetuating systemic racism? Check all that apply:

☐	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
☐	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
☐	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
☐	Recommend the proposed legislation not move forward.
☐	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

- What are the indicators and progress benchmarks?
- Program strategies?
- Policy Strategies?
- Partnership Strategies?

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: [Ordinance 2021-08\(b\)\(am\)\(Q\) An Ordinance Appropriating \\$150,000 to the Manager for a Grant to the Juneau Community Foundation to Support Sheltering Operations at The Glory Hall; Funding Provided by General Funds.](#)

Introduced: 11/22/21 Public Hearing Date: 12/13/21 SRRC Review Date: 11/23/21

Presented By: Manager Drafted By: Finance

Department/Division: Mayor & Assembly/Finance Lead Staff Contact: Jeff Rogers

Purpose of Legislation (background/summary of intent):

This ordinance would appropriate \$150,000 of general funds for a grant to the Juneau Community Foundation (JCF) to support sheltering operations at The Glory Hall. Future funding for this purpose may be considered upon a request from JCF as part of CBJ's annual budget process.

Connection to existing legislation:

As a supplemental appropriation, this ordinance amends FY22 CBJ Budget Ordinance 2021-08(b)(am).

Connection to adopted planning documents:

N/A

Step One: What is the impact of the proposed legislation?

- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

If No, review is completed. If yes, go on to the next question:

YES	NO
☐	☐

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

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Step Two: How does the legislation perpetuate systemic racism?

- a. What are potential unintended consequences?
- b. What benefits may result?
- c. What is the potential long term impact of the proposed legislation?

Details: Supportive housing and homeless shelters can help stabilize people with mental health issues and substance use disorders who are experiencing homelessness.

- d. What quantitative and qualitative evidence of inequality exists?

Details:

- e. What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- f. Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details: This appropriation is a result of a request from The Glory Hall and the Juneau Community Foundation. These organizations have identified sheltering services as a need in the community.

- g. Has public input been received?
- h. If public comment has been received, what is the substance of that comment?

Details: Public hearing on this ordinance will be held on 12/13/21.

Step Three: Who is affected by the Proposed Legislation?

- a. Who are the impacted group(s)?

- ☐ White ☐ Black or African American ☐ American Indian or Alaska Native
- ☐ Asian ☐ Native Hawaiian or Pacific Islander ☐ Two or more races ☐ Other

- b. Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Census Tract/Block Groups	Minority Pop.	Elementary School Boundaries	
CT 1: Auke Bay/Out the Road		CT 3: Mendenhall Valley Airport/ East Valley		CT 5: Downtown		Gastineau	Title 1
BG1: Out the road	11.9%	BG1: N. of Jennifer	42.5%	BG 1: Highlands	20.6%	Harborview	Title 1
BG2: Lena area	15.5%	BG 2: Glacier Valley S	39.8%	BG2: DT/Starr Hill	24.8%	Glacier Valley	Title 1
BG3: Montanna Creek	14.5%	BG 3: Airport	40.8%	BG 3: Flats/Village	30.8%	Mendenhall River	
BG4: Fritz Cove area	10.1%	BG 4: Radcliffe	24.6%			Riverbend	Title 1
						Auke Bay	
CT 2: Mendenhall Valley withn the Loop		CT 4: Salmon Creek/Lemon Creek				Lower Income Housing Areas	
BG1: Mendenhall Taki	27.8%	BG 1: DZ/Freds	60.9%	CT 5: Douglas Island		Chinook/Coho	
BG2: Upper Riverside	23.1%	BG 2: Davis	45.0%	BG 1: North Douglas	15.9%	Cedar Park Area	
BG 3: Portage/McGinr	33.7%	BG 3: Belardi Costco	63.8%	BG 2: West Juneau	28.0%	Gruening Park Area	
BG 4: Long Run	19.6%	BG 4: Twin Lakes	25.9%	BG 3: Crow Hill/ DT D	27.6%	Switzer Area	
BG 5: Glacierwood/Vir	41.2%					Kodzhoff Area	
						Douglas Hwy Corridor	

- c. Is there a benefit to a specific census block district/neighborhood/school zone?
If Yes, does it come at the detriment of another?

Details:

YES	NO

- d. Is there a benefit to an individual, group of individuals, or business/organization?
If yes, does that come at a detriment of others?

Details:

Step Four: What solutions could remedy the legislation’s implications in perpetuating systemic racism? Check all that apply:

☐	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
☐	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
☐	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
☐	Recommend the proposed legislation not move forward.
☐	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

- What are the indicators and progress benchmarks?
- Program strategies?
- Policy Strategies?
- Partnership Strategies?

Systemic Racism Review Committee Legislation Review Summary

Serial Number/Title: [Ordinance 2021-08\(b\)\(am\)\(R\) An Ordinance Appropriating \\$570,000 to the Manager for Expanded Mobile Integrated Health Services in Fiscal Year 2022; Funding Provided by State Revenue and a Private Grant.](#)

Introduced: 11/22/21 Public Hearing Date: 12/13/21 SRRC Review Date: 11/23/21

Presented By: Manager Drafted By: Finance

Department/Division: Fire Lead Staff Contact: Rich Etheridge

Purpose of Legislation (background/summary of intent):

This ordinance would appropriate \$570,000 for expanded Mobile Integrated Health services in fiscal year 2022, to be funded as follows:

Southern Region EMS Council, Inc. (SREMSC)	\$540,000
Juneau Community Foundation Grant	\$ 30,000

The SREMSC is providing ARPA funds from the State of Alaska to contract CBJ to perform mobile integrated health services in the community. The Juneau Community Foundation is providing grant funding from Norwegian Cruise Lines for a community paramedic vehicle in support of the expanded services.

Revenue received from the contracted services will partially offset the use of general funds for CBJ's Mobile Integrated Health Program's fiscal year 2022 budgeted expenditures.

Connection to existing legislation:

As a supplemental appropriation, this ordinance amends FY22 CBJ Budget Ordinance 2021-08(b)(am).

Connection to adopted planning documents:

Fire Department Strategic Plan

Step One: What is the impact of the proposed legislation?

- a. Does the proposed legislation negatively impact or unduly advantage a particular racial/ethnic group or otherwise perpetuate systemic racism?

If No, review is completed. If yes, go on to the next question:

YES	NO
☐	☐

- b. Does the legislation work to mitigate and/or eliminate structural racism
If Yes, review is completed. If No, or Undetermined, continue through the remaining steps.

☐	☐
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Step Two: How does the legislation perpetuate systemic racism?

- What are potential unintended consequences?
- What benefits may result?
- What is the potential long term impact of the proposed legislation?

Details:

- What quantitative and qualitative evidence of inequality exists?

Details:

- What steps has the department or legislation sponsor taken to notify those impacted of the proposed changes?
- Have key stakeholders who could be potentially impacted by the proposed legislation been engaged?

Details:

- Has public input been received?
- If public comment has been received, what is the substance of that comment?

Details: Public hearing on this ordinance will be held on 12/13/21.

Step Three: Who is affected by the Proposed Legislation?

- Who are the impacted group(s)?
 - ☐ White ☐ Black or African American ☐ American Indian or Alaska Native
 - ☐ Asian ☐ Native Hawaiian or Pacific Islander ☐ Two or more races ☐ Other
- Are there impacts on specific geographic areas?

Race Considerations - Total Community is 69.7% White Only - 30.3% Minority						Economic Considerations	
Census Tract/Block Groups	Minority Pop.		Census Tract/Block Groups	Minority Pop.		Census Tract/Block Groups	Minority Pop.
CT 1: Auke Bay/Out the Road			CT 3: Mendenhall Valley Airport/ East Valley			CT 5: Downtown	
BG1: Out the road	11.9%		BG1: N. of Jennifer	42.5%		BG 1: Highlands	20.6%
BG2: Lena area	15.5%		BG 2: Glacier Valley	39.8%		BG2: DT/Starr Hill	24.8%
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BG4: Fritz Cove area	10.1%		BG 4: Radcliffe	24.6%			
CT 2: Mendenhall Valley withn the Loop			CT 4: Salmon Creek/Lemon Creek				
BG1: Mendenhall Taki	27.8%		BG 1: DZ/Freds	60.9%		CT 5: Douglas Island	
BG2: Upper Riverside	23.1%		BG 2: Davis	45.0%		BG 1: North Douglas	15.9%
BG 3: Portage/McGinnr	33.7%		BG 3: Belardi Costco	63.8%		BG 2: West Juneau	28.0%
BG 4: Long Run	19.6%		BG 4: Twin Lakes	25.9%		BG 3: Crow Hill/ DT D	27.6%
BG 5: Glacierwood/Vir	41.2%						
						Elementary School Boundaries	
						Gastineau	Title 1
						Harborview	Title 1
						Glacier Valley	Title 1
						Mendenhall River	
						Riverbend	Title 1
						Auke Bay	
						Lower Income Housing Areas	
						Chinook/Coho	
						Cedar Park Area	
						Gruening Park Area	
						Switzer Area	
						Kodzhoff Area	
						Douglas Hwy Corridor	

- Is there a benefit to a specific census block district/neighborhood/school zone?

YES	NO

If Yes, does it come at the detriment of another?

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Details:

d. Is there a benefit to an individual, group of individuals, or business/organization?

If yes, does that come at a detriment of others?

Details:

Step Four: What solutions could remedy the legislation's implications in perpetuating systemic racism? Check all that apply:

☐	Recommend additional public input be gathered (Neighborhood/census block meetings, assembly/ committee meetings)
☐	Recommend that the legislation move forward with accountability measures (sunset provisions, 6 mo./annual review of impacts/implications for system racism.) to monitor impact.
☐	Propose revised language to strengthen the legislation or the legislation or regulations cross-referenced within the proposed legislation.
☐	Recommend the proposed legislation not move forward.
☐	Other: (explain)

Step Five: Further Feedback to the Assembly on systemic racism implications

The SRRC will forward to the Assembly any additional questions that arose during the legislation review that the committee feels may be important for the Assembly to consider.

If a systemic racism implication is identified, the SRRC will provide a written report to the Assembly that includes consideration of the provisions below:

What are the indicators and progress benchmarks?

Program strategies?

Policy Strategies?

Partnership Strategies?